BOARD OF SUPERVISORS
REGULAR MEETING
DECEMBER 10, 2019

At a regular meeting of the Board of Supervisors of Floyd County, Virginia, held on Tuesday, December 10, 2019 at 8:30 a.m. in the Board Room of the County Administration Building thereof;

PRESENT: Lauren D. Yoder, Chairman; Joe D. Turman, Vice Chairman; Jerry W. Boothe, W. Justin Coleman and Linda DeVito Kuchenbuch, Board Members; Terri W. Morris, County Administrator; Cynthia Ryan, Assistant County Administrator.

Chairman Lauren Yoder called the meeting to order at 8:40 a.m. with the reading of the handicapping statement.

Agenda Item 2. – Opening Prayer.

The Opening Prayer was led by Supervisor Coleman.

Agenda Item 3. – Pledge of Allegiance.

Supervisor Kuchenbuch led in the Pledge of Allegiance.

Agenda Item 4. – Approval of minutes of November 13, 2019.

On a motion of Supervisor Turman, seconded by Supervisor Kuchenbuch, and unanimously carried, it was resolved to approve the minutes of November 13, 2019 as presented.

  Supervisor Boothe – yes
  Supervisor Coleman – yes
  Supervisor Kuchenbuch – yes
  Supervisor Turman – yes
  Supervisor Yoder – yes

Agenda Item 5. – Approval of December 2019 monthly disbursements.

Questions and discussion followed.

On a motion of Supervisor Kuchenbuch, seconded by Supervisor Boothe, and unanimously carried, it was resolved to approve the December 2019 monthly disbursements and additional bills as presented.

  Supervisor Boothe – yes
  Supervisor Coleman – yes
  Supervisor Kuchenbuch – yes
  Supervisor Turman – yes
  Supervisor Yoder – yes

Agenda Item 6.a. – Constitutional Officers Reports.
Sheriff Brian Craig reported on the status of work and positions at the Sheriff’s Office:

- We held the retirement party for Bruce Turner and I would like to thank all of you who came by or sent messages to him. I know he appreciated it.
- We have offered a person a job for 1 position and are waiting on some additional items for that person.
- Jamie Brook from Animal Control plans to retire in February or first of March.
- I will see you at the Public Comment period tonight at the high school.

**Agenda Item 7.a. – Subdivision plats as approved by Agent for November 2019.**

Ms. Karla Turman – Included in your packet is the Subdivision Agent Report and all of the plats. There is a correction to both reports. On the November 2019 plats where it shows 2 Agricultural Subdivisions there was only 1 lot created. For Family Subdivisions there was only 1 new lot created. For the Subdivision Report table the numbers change for November to 1 agricultural and 1 family lot and the total lots created were 2.

**Agenda Item 7.b. – Legislative Recommendations for the 2020 General Assembly.**

Ms. Morris – I added the items you requested last month but I left off one item Supervisor Boothe requested under Transportation, which was to allow resident engineers to have authority to reduce speed limits if a majority of the Board of Supervisors requests the change.

On a motion of Supervisor Turman, seconded by Supervisor Coleman, and unanimously carried, it was resolved to approve the Legislative Recommendations for the 2020 General Assembly with the addition under Transportation of support of VACo [Virginia Association of Counties] recommendation that resident engineers have authority to reduce speed limits if a majority of Board of Supervisors approves change (Document File Number 1080).

- Supervisor Boothe – yes
- Supervisor Coleman – yes
- Supervisor Kuchenbuch – yes
- Supervisor Turman – yes
- Supervisor Yoder – yes

**Agenda Item 7.c. – Basic Service Agreement with Federal Engineering, Inc.**

Ms. Morris – At an earlier meeting you approved that we negotiate with the contractor, Federal Engineering, Inc. This agreement is for Phase 1 of the communications project. They reduced the cost from $62,815 down to $47,760. We budgeted $35,000. At the end of the year we will have to do a transfer from contingency.

On a motion of Supervisor Kuchenbuch, seconded by Supervisor Boothe, and unanimously carried, it was resolved to approve the Basic Service Agreement with Federal Engineering, Inc. for Phase 1 of the communications project at a cost of $47,760 and to authorize the Chairman and County Administrator to execute the agreement (Document File Number 1073).
Supervisor Boothe – yes
Supervisor Coleman – yes
Supervisor Kuchenbuch – yes
Supervisor Turman – yes
Supervisor Yoder – yes

Agenda Item 7.d. – Agreement between the Virginia Department of Health and the Floyd County Board of Supervisors for funding and services of the Floyd County Health Department.

Ms. Morris – This is our standard annual agreement with the Virginia Department of Health. I did not see any changes in it from last year. It outlines the services they will provide and the funding we will provide for those services. The amount matches what we budgeted.

On a motion of Supervisor Kuchenbuch, seconded by Supervisor Turman, and unanimously carried, it was resolved to approve the Agreement Between the Virginia Department of Health and the Floyd County Board of Supervisors for Funding and Services of the Floyd County Health Department and to authorize the County Administrator to execute the agreement as presented (Document File Number 1081).

Supervisor Boothe – yes
Supervisor Coleman – yes
Supervisor Kuchenbuch – yes
Supervisor Turman – yes
Supervisor Yoder – yes

Agenda Item 6.b. – Public Comment Period.

Chairman Yoder explained that there would be two opportunities for Public Comment at this meeting. Since both Public Comment Periods were being held during the same meeting a person would be given the opportunity to speak only once for four minutes. Chairman Yoder called for the Public Comment Period.

Ms. Virginia Neukirch, Courthouse District – Spoke against the passage of a Second Amendment Sanctuary resolution (Ms. Neukirch’s written statement is included as an attachment to the minutes.

Mr. Noah Hairfield, Burks Fork District – Spoke in favor of the passage of a Second Amendment Sanctuary resolution. (Mr. Hairfield’s written statement is included as an attachment to the minutes.

Vice Chairman Turman – I appreciate Mr. Hairfield. I am glad to see young people step up because you are the backbone from now on. We are going to be turning this over to you. It will be yours soon and I am glad that we have people interested in the Constitution and gun rights. Keep up the good work. You can have my job next time.

Supervisor Boothe – I have made copies of your [Ms. Neukirch’s] letter and it will be made part of the record.
Hearing no further comments from the audience, the Chairman declared the Public Comment Period closed.

**Agenda Item 6.c. – Mr. Jon Vest and Ms. Dawn Barnes, Virginia Cooperative Extension.**

Ms. Barnes – Thank you for your time. I am the Unit Coordinator and Extension Agent.

Mr. Vest – I am your Agricultural Extension Agent and am pleased to be with you this morning.

Ms. Barnes – We come with information and with a request. First for the information. We wanted to inform you that as of January 10 we will have a new 4-H agent join us. Once she is on board we will schedule a time when we can introduce her. Her name is Laura Oliver and she is originally from the New River Valley. She comes to us from North Carolina with 4-H experience.

We want to give you a copy of the Virginia Research and Extension Innovation Initiative for Agency 229. We were asked to share these and it includes the budget request summary that is going to be going through across the State.

The primary reason we came today is that we have the opportunity to have an internship in our County. We believe, based on our calculations, that there is money in salaries that was not used because of the vacant 4-H agent position.

Mr. Vest – The program is a summer paid internship program through Extension. There are only 25 internships administered by all Extension Offices throughout the State. It is nice to have this opportunity to accomplish some additional work in the summer and maybe educate a young person that wants to go into the field of agriculture to possibly pursue an Extension career or at least an agricultural education career. The program is built around that. The selection pool is advertised through Virginia Tech and Virginia State, but then it goes out to several other neighboring universities. We were contacted by Ferrum College and we have some Floyd County young adults attending that college who are really looking for internships in our area. There is also a recent graduate from Virginia Tech that could potentially do the same thing. We have a Floyd pool and I would encourage them to apply. The student intern would be asked to contribute to the educational curriculum and activities that I do as an Extension resource for folks here in Floyd. It is not meant to be a filing position or anything that is just busy work. The object is to build a curriculum where they can learn what adult agriculture education is and put them in front of media resources and/or developing powerpoint educational activities for our clients here in Floyd. The internship would start in May and extend ten weeks. Those ten weeks are to be absolutely concluded by September so they can pursue their final year or possible graduation and move on. I am asking for the program itself. In previous years it has been around the $2,500 range with tax responsibilities. It puts us well within what we were thinking, roughly a $4,000 amount that we would ask for support of this internship program. That would be for one individual housed at our office. It is a match. The State is putting up the other half.

Supervisor Kuchenbuch – Would they observe your job as well?
Ms. Barnes – Yes. Our District Director made comment that of the offices in the Southwest District that we were one of the two that seems to work really well as a team. The person may come on with the expectation of an agriculture intern, because we work as a team they will learn more about the whole program, including family and consumer sciences.

Mr. Vest – Additional costs like travel and mileage are covered by Extension district office funds so there will be no additional costs there. With the pool of applicants, the nice thing about this is that once it goes through and is collected at the university level we have a chance for comment and suggestion about the applicants we are interested in. We have some steering at the local level. We are asking for your consideration of an Extension internship program here in Floyd County.

On a motion of Supervisor Kuchenbuch, seconded by Supervisor Boothe, and unanimously carried, it was resolved to approve a summer paid intern position with Floyd County Extension.

Supervisor Boothe – yes
Supervisor Coleman – yes
Supervisor Kuchenbuch – yes
Supervisor Turman – yes
Supervisor Yoder – yes

**Agenda Item 6.d. – David Clarke, Virginia Department of Transportation (VDOT).**

Mr. Clarke said he had a few maintenance and construction updates:

a. On the maintenance side –

<table>
<thead>
<tr>
<th>Weather events</th>
<th>Dealt with some and monitoring the situation tonight</th>
</tr>
</thead>
<tbody>
<tr>
<td>Machining gravel roads</td>
<td>Sunny Ridge Road, Smartview Road, Thunderstruck</td>
</tr>
<tr>
<td></td>
<td>Road, Starbuck Road, and various others</td>
</tr>
<tr>
<td>Patching and shoulder work</td>
<td>Did some on Rt. 8</td>
</tr>
<tr>
<td>Pipe work</td>
<td>Bethlehem Church Road, Sumpter Road and a few</td>
</tr>
<tr>
<td></td>
<td>others</td>
</tr>
<tr>
<td>Brush cutting and limb</td>
<td>Christiansburg Pike, Huckleberry Ridge, Sowers</td>
</tr>
<tr>
<td>debris cleanup</td>
<td>Road, Shawsville Pike, Daniels Run Road, and others</td>
</tr>
<tr>
<td>Carcass removal</td>
<td>Remove deer carcasses from road almost constantly</td>
</tr>
</tbody>
</table>

b. On the construction side –

| Downtown signal project  | Has been awarded. We asked them not to work during the holiday. |
| Right of way             | For upcoming unpaved road work including Mill Run Road and Quesenberry Road |
Supervisor Coleman –
1) The potholes on Indian Valley Road have been fixed. They were nicely done and I appreciate that.
2) The potholes in the travel portion of the road just north of 1296 White Rock Road are getting bigger.

Vice Chairman Turman –
1) On Parkway Church Road a gentleman is interested in getting the first 600’ machined and graveled. He is in a wheelchair and is concerned as to whether an ambulance can get to him.
2) I don’t like sidearm mowers but somebody knew what they were doing and got multiflora roses cut back.
3) I like the use of portable rumble strips before the flagging.

Supervisor Boothe – I suggest that you require it be used by utilities working in the County too.

4) At the bridge I think the passing lane was extended. Could it be cut off a little closer to the intersection?
5) The hole that you fixed on Buffalo Mountain Road near Ricky Boyd’s house is back. I think there is a culvert under there.

Supervisor Boothe –
1) Thank you for the shoulder work on Rt. 8. There is still a little bit more to be done but it is a big improvement. Citizens have commented that they now feel safe if they have to pull off.
2) Thanks for the work at the crosswalk at Milestones. It seems to be coming along great.
3) We still need to meet at Red Rooster and the Post Office and look at establishing the crosswalk for down there. If we can establish that then we can satisfy the Town. That is the only end of town where the 25 mph speed limit has not been extended.
4) Thank you to all the workers and I wish you all a Merry Christmas.

Supervisor Kuchenbuch –
1) You did a really fine job at the Franklin County line on Shooting Creek Road but about halfway up it looks like they stopped at the end of the day and never went back. Please finish that because where they fixed it, it looks great.
2) I sent you and Darrell [Sowers] an email yesterday about a tree that needs to be cut with the wind storms we are having.
3) I have one constituent who really wants limbs cut on a couple of trees across Rt. 615 between Thunderstruck Road and Huckleberry Ridge Road.
4) There are a couple of potholes developing on Dobbins Hollow Road.
5) There is a big pothole either on Fork Mountain Road or Burnett Road but in Floyd County almost at the county line.

Chairman Yoder –
1) There are some washed out culverts near Dobbins Farm Road.
2) Thank you for getting the speed limit signs up on Countyline Road.
Agenda Item 9. – Old/New Business.

Ms. Morris – I advertised an invitation to bid for a generator at the Transfer Station and Animal Control. I sent out the information to about 8 companies. We received 3 bids back. There were a variety of prices. The apparent low bidder is Blue Ridge Heating & Air, Inc. We budgeted $30,000 for the generator. The Building Official has checked the bid and he says it meets our specifications.

On a motion of Supervisor Boothe, seconded by Supervisor Coleman, and unanimously carried, it was resolved to approve the bid of $26,600 submitted by Blue Ridge Heating & Air., Inc. to furnish and install a 1-48 KW Diesel Generac Generator at 108 Transfer Station Road and to authorize the County Administrator to execute the contract (Document File Number 1082).

    Supervisor Boothe – yes
    Supervisor Coleman – yes
    Supervisor Kuchenbuch – yes
    Supervisor Turman – yes
    Supervisor Yoder – yes

Agenda Item 6.e. – Mr. Chad Alls, Director, Floyd County Department of Social Services (DSS).

Mr. Alls – Do you have any questions on the information I sent for your Board packet or is there any additional information you would like to see?

    Supervisor Kuchenbuch – I think you did a fantastic job of getting us the information in a format that I like.

    Mr. Alls – I thought it was interesting to add the front desk so you can see how many customers come in and breaking it down between Services and Benefits. Benefits far outweigh Services, but that is because Services go out and make house calls.

    Supervisor Boothe – There may be some duplication in Services and the same person may show up in more than one program.

    Mr. Alls – Medicaid cases have increased. I spoke to the regional consultant last week and she mentioned that we are on track in Floyd. They were anticipating 600 new Medicaid cases by this time and we have 900 because of Medicaid expansion. It is more than they anticipated and we are not even through the first part of the period.

    Ms. Stephanie Pfeil – I have been the CSA [Children Services Act] Coordinator for Floyd for a little over 3 years. My background is in social work. It is a very complex system and it is growing. The process for CSA is that a case manager contacts me to review a case. I’ll staff it with them to see if the case is appropriate and falls into our mandated population. We go to FAPT [Family Assessment and Planning Team]. We try to use any other funding streams before CSA such as Medicaid or prevention money through DSS, mental health initiatives through the Community Services Board. We’ve been creative such as if the family is in VIEW [Virginia
Initiative for Employment Not Welfare] we can use that money for some things. We really try at
the FAPT level to use CSA as a last resort. However a lot of needs have risen. We are seeing
some pretty intense mental health needs with the kids coming in for FAPT. Our foster care
numbers are pretty high for Floyd. We have 23 or 24. When I first started at CSA we had 5 or 6.
There is a combination of things that are increasing CSA costs. Right now we have 34 CSA
cases. After FAPT approves the services plan and the services, we go to CPMT [Community
Policy Management Team] which meets once a month. CPMT reviews the cases for
appropriateness of services and funding. Once CPMT approves, I let the case manager know and
the services begin. I do a lot of spreadsheets to keep track of invoices and make sure they match
up and make sure the services are being provided that we are paying for. We review the cases at
least every quarter and if it is a higher needs case we review it monthly. We are trying to be
proactive and mindful of our CSA expenditures as much as we can, but we are dealing with the
increased needs in the community.

Mr. Alls – I think it is important to note too that CSA cases are not just coming from
DSS. The Community Services Board and the school system also bring CSA cases forward.
The biggest expense for us right now that I am looking to improve upon is our use of therapeutic
foster care at the local level. That daily maintenance fee is running between $185 and $225 per
day. If we could recruit and have more of our own local homes we would save that expenditure.
I’m not saying that some kids don’t need that therapeutic care, but for the most part when a child
enters foster care a local home would be sufficient. Ms. Pfeil wears multiple hats. She is also
our adoption worker and she also works on family recruitment. She also has some foster care
cases. She has a very full plate. She has adopted some children.

Ms. Pfeil – We were a foster family and we adopted our 2 daughters. Adoption is my
passion. CSA has been a different outlook and I really like it, but it is really complex.

Mr. Alls – She is very, very good at it.

Ms. Pfeil – We have a good team at DSS with the Services side. They have been there
for a long time and I feel like everyone is a team player. We work well together.

Vice Chairman Turman – On the Community Services Board we are hearing about more
cases of children with mental health issues. It seems to be getting more prevalent. It is getting to
be a big problem.

Ms. Pfeil – In my experience Virginia has been reactive instead of preventative.

Mr. Alls – Hopefully the Family First Initiative will allow more preventative services. I
heard that they might allow a variance so the program can start earlier by getting some service
providers who are not at the level they need to be – giving them a variance so they can begin as
they come on board.

Supervisor Boothe – That program could impact CSA. I think for so long there were
signs ignored. Caseloads are increasing, but the actual potential clients may have always been
there and they just weren’t recognized before. I think Family First is a good start and the
pendulum is coming back to approach problems on the front end. I am optimistic that we will see that in a lot more programs.

Vice Chairman Turman – In the past we incarcerated people who were borderline and we put them in jail. I want to see a Mental Health Court get started so people can get help instead of turning them into hardcore criminals.

Supervisor Boothe – Yes. They are looking at modeling it along the lines of the Drug Court.

Agenda Item 6.f. – Mr. Scott Wickham, Partner-in-Charge with Robinson, Farmer and Cox.

Mr. Wickham – I will go through the audit report and hit the high points:
1) On page 2 through 4 is the audit opinion. You have a “clean” or “unmodified” opinion, which is the best you can get. It means we are comfortable with the numbers in the financial statements and that they are materially accurate.
2) There is an additional paragraph this year that talks about adding a new disclosure about debt requirements from a new standard that went into effect this year. It requires additional disclosures about lines of credit and collateral for buildings.
3) Your staff provided Management’s Discussion and Analysis this year. It is a good summary of the report.
4) On pages 128-129 is the Report on Internal Control over Financial Reporting and on Compliance and Other Matters on an Audit of Financial Statements Performed in Accordance with Governmental Auditing Standards. We do have two items noted here and the same two have been noted in the past.
   a. Lack of segregation of duties at the Treasurer’s Office. There is not enough staff there to really have proper checks and balances.
   b. County staff are still working on learning the requirements for the very complicated financial statements for the government. Each year I see improvements in the entries I am getting, but they are still working on that.
5) On pages 130-131 is the opinion on compliance for federal programs. This is a good opinion because all the testing came back clean.
6) On pages 132-133 are where your federal funds come from.

Supervisor Boothe – I want to note on page 123 the 99.50% tax collections. That is very great that we are at that rate.

Mr. Wickham – Next I will go through the audit presentation handout:
1) On page 2 of the handout is a five year trend so you can see where things are heading.
2) Across the top you will see an annualized growth rate for property taxes of 4.0%;
3) There is a 5.5% increase in local taxes and a large portion happened this year with the meals tax.
4) The intergovernmental which is State and Federal there is about a 4.5% increase per year, which is a tribute to staff in getting grants. I am seeing that decline in most places or staying flat. Good job getting grants into the County.
5) In the expenditure section you can see which sections have had increases. You’ve had increases in Public Safety because of projects and getting new vehicles purchased through Enterprise Fleet. There has been an increased caseload at Social Services particularly in CSA, but you are also getting more State and Federal money for part of the increased caseload.

6) Across the bottom is the fund balance and there is a 15.7% growth per year. The big increase this year is because of the issuance of debt. You have the money on hand but it is restricted.

7) On page 3 of the handout is the unassigned fund balance and that is the best measure for where the County is. Total fund balance includes what you have on hand for projects. The County has about $7,000,000 in unassigned fund balance that you can use for projects and operations going forward.

8) You have about a 5% increase per year in unassigned fund balance and that is really good for this area in this time and day.

9) The Government Finance Officers Association recommends having a minimum unassigned balance of 2 months or 16.67% of general operating expenditures. That does not take into account the economics of local areas. Places that are not growing or don’t have potential industry want to be a little higher than that. Floyd County is at 18.6% and that includes the debt refinance this year. You are above the minimum recommendation and that is a good place to be.

10) The County is in pretty good shape financially.

11) On page 4 is a trend of your tax assessments.

12) Most items have an increase, but there is a decrease in mobile homes. Most of the increase is in Machinery and Tools and Public Service Corporations which are the utilities. This is great for the County.

13) On page 5 is a summary of the debt. This includes net pension liability and not just bonded debt. I include them in order to compare to the State average by the Auditor of Public Accounts. Floyd County debt per capita is about $2,711 which is well below the State average of $4,017.

14) On page 6 is a visual of the same 5 year trend information.

15) On page 7 it shows in a visual way where the money comes from and where it goes. 59% of the general fund revenues comes from property taxes and 31% goes towards education and 19% to public safety.

16) On page 8 is another visual of the fund balances which does not include the restricted funds and cash balances which accounts for the gap this year.

17) On page 9 is trend information about the School Fund. Overall revenue growth has been about 2.9%. Most of the increase has been from you. Their expenses are 2.8% per year which is in line with what we would expect. There is a decrease in fund balance. Their fund balances are what is left each year from things that are restricted like cafeteria funds, health insurance fund. Seeing that decrease is not a concern.

Chairman Yoder – The County really is the driver in the increase of revenues. 1.34% from the State is not much especially considering how good the State economy is right now.

18) On page 11 is the cost per capita by function. I have the 2018 State averages.
   a. Floyd County general government expenditures are $89 per capita and I compared that to similar sized Counties and the amount is $111 per capita.
b. Floyd County judicial administration expenditures are $62 per capita and the average is $75.

c. Floyd County public safety expenditures are $301 per capita and the average is $382.

d. Floyd County public works expenditures are $121 per capita and the average is $118 so you are right there on the average.

e. Floyd County health and welfare expenditures are $166 per capita and the average is $393 but that includes the Community Service Boards cost and you don’t have those in your books.

f. Floyd County education expenditures are $475 per capita in local costs and the average is $1,557. Floyd County’s total education cost per capita was $1,461 so about $100 less per capita than the average in total.

g. Floyd County parks and recreation expenditures are $20 per capita and the average is $42, but yours may increase now that you have made recreation a department.

h. Floyd County community development expenditures are $56 per capita and the average is $65 and yours may increase in the future as you commit to more projects.

19) Overall it looks like you are below or online with State averages.

20) On page 12 is the County’s and School Board’s pension liability and it shows the large difference in estimate based on the discount rate assumed. You use 7% but it shows what happens if the market is 1% higher or lower than the amount you use. The market is all over the place and this estimate is very sensitive. You paid what they asked and maybe they should have asked for more.

21) On page 13 is a similar view of the group life portion.

22) On pages 14-15 is the upcoming standard on leases. It will impact the County with reporting on the Enterprise Fleet leases. We will have to look at the copiers and make sure those leases are not material. We have to look at any buildings you are renting.

23) Another big standard coming up in 2020 is the fiduciary fund standard. It will probably bring the activity funds at the schools into the audit report. We are still working with the Virginia Department of Education on how that will be done.

24) On pages 16-17 we have been required to do testing on items in VRS [Virginia Retirement System] to make sure salaries and birthdates are accurate. This year we had issues with 3 new hires at Social Services. The employer and employee portions were backward when they were originally input into the system. When we pointed it out, it was fixed immediately. Other than that both the County and the School Board came out clean.

25) On page 18 we have audit recommendations. The first item was the Social Services VRS issue. The other item is about the Public Deposits Act for the Sheriff’s account. I was notified yesterday that had been corrected. So everything we have reported has been corrected.

26) On pages 19-21 we communicate with those charged with governance on the new standards that went into effect and that was on disclosures related to debt by including direct borrowings and information on collateral for debt.

27) The next part of the letter talks about estimates, like life of assets and collectability of Emergency Management Services billings.

28) The final part of the letter discusses how the audit went. The staff is always great to work with and that includes the County, EDA, and School Board. In conclusion it was a great audit. You have a lot going on. You started a lot of projects in FY19 that will continue into FY20. The County is in pretty good shape financially.
Supervisor Kuchenbich – Would you please scan the pie charts to me electronically?

Mr. Wickham – I will email the whole presentation to you as a .pdf.

On a motion of Supervisor Turman, seconded by Supervisor Kuchenbich, and unanimously carried, it was resolved to accept the FY19 audit as presented (Document File Number 1083).

- Supervisor Boothe – yes
- Supervisor Coleman – yes
- Supervisor Kuchenbich – yes
- Supervisor Turman – yes
- Supervisor Yoder – yes

Agenda Item 6.g. – Dr. John Wheeler, School Superintendent – Request to receive $25,500 in Other Funds source and expend the funds in the Operation & Maintenance category.

Dr. Wheeler – These are the same two items I discussed last time. One is the grant to Check Elementary which is the only school eligible to receive funds from the Roanoke Foundation. They are changing instructional space and we received $19,500 for that. The other item is $6,000 from the High School Booster Club to redesign the weight room.

On a motion of Supervisor Coleman, seconded by Supervisor Kuchenbich, and unanimously carried, it was resolved to approve the supplemental revenue request of $25,500.00 in Other Funds source and the supplemental expenditure request of $25,500.00 in the Operation & Maintenance category as presented in the FY20 Floyd County School Board budget.

- Supervisor Boothe – yes
- Supervisor Coleman – yes
- Supervisor Kuchenbich – yes
- Supervisor Turman – yes
- Supervisor Yoder – yes

Dr. Wheeler – I received a letter from the Virginia Department of Education that they are pleased to let us know that our request for money from the Literary Loan will continue. It has been placed on the approved application list to qualify for the first high priority waiting list. That is for $7.5 million. Everything else is going well. SOLs [Standards of Learning] are going well. I am on some strong committees that are working on getting the federal government out of telling us what we need in Floyd County and what every county on this side of the State needs. The Collaboration Center is on track. They made the first run through the estimator with the layout and square footage and we are right there. Next will be a 3-D design. As soon as I get that I will send it to you and the School Board. I think the bid will be in May. We use this time of year to reach out to families who don’t ask for assistance. There are a lot of good groups who want to help families.

Agenda Item 9. – Old/New Business continued.

Supervisor Kuchenbich – I am seeing more and more E-911 calls regarding falls. I remember what it was like. We ended up getting a hoyer lift to help. Given the resources of our
County it seems like it is taking ambulances out of service for an extended amount of time. A
ground crew, where you dispatch that to get someone up, might help. If they get there and see
they need more assistance, then they can request it.

Ms. Morris – It seems in the last two weeks every other call is about a fall.

Vice Chairman Turman – It seems like they are going back to the same residences.

Ms. Morris – We are trying to figure out something like whether we can bill for that
service.

**Agenda Item 6.h. – Delegate Nick Rush.**

Ms. Morris provided a copy of the Floyd County Legislative Recommendations to
Delegate Rush.

Delegate Rush – On the equal taxation I don’t see where that is going to pass. I am all
for counties being able to diversify like the bill I put in for local food tax where you couldn’t
increase tax revenue but could diversify the source.

Rt. 8 will go through the Smartscale process. With the I-81 improvements there could be
some additional money available for that. I talked to VDOT about Rt. 8 a couple of times and
they are doing some safety stuff in Montgomery County. They will be doing that in Riner and
by the Auburn Baptist Church. Although not in Floyd County it helps Floyd County residents
with safety and less backups.

Supervisor Kuchenbuch – It is from Riner to the County line where the real issue is and
where everybody has lost their lives.

Vice Chairman Turman – For the last 8 years we have been harping on from the County
line to at least Camp Cary Brook Road.

Delegate Rush – That is where they are looking at for safety. They are doing a study
now.

Vice Chairman Turman – They had a fatality a month ago and another wreck. If it snows
then…

Delegate Rush – I have stayed on those guys and we are lucky that we have a good
resident engineering office. We are kind of stuck with how we designated roads half a century to
70 years ago. Rt. 615 has more traffic than Rt. 100 now and yet Rt. 100 gets primary road
money because of how it was travelled back then.

Chairman Yoder – I serve on the VACo Agricultural and Environmental Committee.
Stormwater is a big topic with that committee. For us it is not as big as it is with some other
areas. We would like any relief we can get from that.
Delegate Rush – I put in a bill 6 years ago and it went nowhere. I don’t think we will get any relief from that. I think we use the federal government as a scapegoat and say they are mandating these things. If you look over the past decade, this all has to do with the Chesapeake Bay. Over the last decade Virginia has done a really good job of protecting it, better than Washington, D.C. and Maryland which had a more heavy handed approach.

Supervisor Boothe – The farmers in that area have complied. The bigger problem is with more residential and golf course related fertilizers and the runoff from that, but farmers are the easier target.

Delegate Rush – With the changes in the General Assembly I think it will go the other way and not the way we preferred.

Chairman Yoder – I have also heard that across the State there is concern with wastewater treatment and wetlands. I don’t know if it will impact us.

Delegate Rush – Small rural communities don’t have the customer base to update all their systems. These are million dollar projects whether it is done in Fairfax or Floyd. You can’t charge somebody $500 a month for water. Up there they could charge an additional $5 per customer and the numbers work.

Supervisor Kuchenbuch – Infrastructure money from the federal government has been talked about but then people walk away from it.

Delegate Rush – Back in the 1990s rural communities benefitted from infrastructure money.

Supervisor Kuchenbuch – Back to Rt. 8, dropping the speed limits through Riner is the biggest safety thing.

Delegate Rush – I requested information on doing that from Rustic Ridge Road through the church and they said it didn’t qualify.

Supervisor Boothe – I had a conversation with an engineer outside of Salem. They have to come up with a better term than “not enough accidents and no deaths.” That is what we are trying to prevent. I am on the VACo Transportation Committee and we did agree that we feel that local resident engineers should have the authority to reduce speeds if the local Board agrees. It doesn’t have to be new legislation. It can be an amendment to something that is already there.

Delegate Rush – It is probably a regulation and that is an executive branch function.

Supervisor Boothe – If I ask for a speed reduction in my district and two other Board members agree and request it, all costs for the study come out of our maintenance money. On secondary roads, if we ask for a speed reduction on Rt. 615, they go through the speed study and charge the cost back to Floyd County’s maintenance funds. I think years ago resident engineers had that authority. If there is something you can do at your level to help us, it will help across the State. There are people on the committee from Fairfax and they agree that they run into
those problems too. The more we convert to electric and alternative vehicles the less fuel tax the State is going to collect. I’m trying to think about how to save the maintenance money we have.

Delegate Rush – I will check with VDOT to see if that needs to be a law or a regulation change. I know you have a big meeting tonight. I have been supporting the Sanctuary locality movement. I think it gives folks like myself a great… it lets Richmond know that culturally we have a different take on some of these things. It is important that we be respected. We don’t want to make otherwise law abiding citizens felons overnight. As you go into your meeting tonight, know that is where I stand. I will be dealing with this issue for 60 days in Richmond.

Supervisor Kuchenbuch – We have been encouraging citizens to reach out to you and your offices...

Supervisor Boothe – …and to the committees these bills are going to.

Delegate Rush – The committees are not assigned yet. The new speaker will be making those assignments. She is the first female speaker in the history of Virginia. She is very smart and respectful and I have always gotten along well with her, but her politics are different than mine. I’ve had to remind folks that these bills are not new. They have been proposed every year since I have been there. We have been able to defeat them in committee, but now that has changed. My role will be to represent Floyd County with as much vigor as I can, but also to make sure the rural economy is not hurt and school funding is not touched.

Chairman Yoder – It is becoming more rural versus urban.

Delegate Rush – There are no democrats left in rural, non-university districts and no republicans left in northern Virginia. My role is to articulate what people in the New River Valley feel on these issues.

Supervisor Coleman – The mental health crisis is a challenging issue for small communities and their resources. I have heard some chatter about extending emergency custody order times that could cripple law enforcement agencies.

Delegate Rush – There has been a movement to extend the time, but we had the same movement to allow third parties to transport. I serve on a mental health committee. We heard law enforcement and two years ago started this transition over to third parties being able to make transports. We also need a central database. The problem is people on a temporary detainment order are being transported across the State to the first hospital that is identified as having a bed available when a bed may become available that is closer. We are working on that.

Supervisor Coleman – I think the GS4 movement with the third party alternative transport providers is a good move if it works. There are still a lot of moving pieces. Unfortunately the average of transports a provider is aiming to be successful with, that average doesn’t really relieve pressure on small localities. Be mindful of that. If this goes through with that time period extended and you are looking at small agencies, that will have an economic effect on this Board’s decision to provide services for our community.
Delegate Rush – I appreciate you telling me that. It is the kind of thing folks in my position need to hear. We will have to tweak it as we go, but I need to hear that kind of thing to make sure the tweaks are right.

Supervisor Coleman – We talk about being proactive and I think this is a key place to be proactive. We are taking officers off the streets to provide the services we are charged with providing, but when you take them off you are increasing danger for the citizens who are here. It puts strain on us as well.

Delegate Rush – It is a huge strain on law enforcement agencies. The problem is the nature of law enforcement is human. We take 1 officer for 1 person and leave 6 officers for the other 20,000.

Supervisor Coleman – I have a great fix that solves all the jurisdictional boundaries and you can transport people from the time they enter Virginia to the time they leave Virginia...State police.

Delegate Rush – They have lobbyists too [laughing].

Supervisor Boothe – To expand on that, one thing I thought of and this is about having community services for social services. We set aside money to attract business, industry, and tourists. But we are so limited in the service providers in this State, if there was some way to get some of those providers to offer services here. We’ve had cases where we have had to place CSA children in Florida. There is no easy fix. If we had more of those providers in the State, in the short term it will take some funding to get them here, but in the long run it will save a lot of money locally and by the State.

Delegate Rush – I put in a budget amendment for New River Community Services Board to have a pilot program of 24-hour emergency room for mental health people in crisis. Unfortunately it did not make it. I thought the New River Valley was the perfect place for that due to our diversity. Floyd is predominantly rural; Blacksburg has college students; Pulaski is blue collar. It made it through the house but we couldn’t get it into the final budget. We will put that back in this year. We could learn a lot from a pilot program.

Supervisor Boothe – It would be a good start. A 24-hour facility would provide time to find another spot for the person.

Delegate Rush – One good thing about mental health is that it is losing the stigma. As a society we are realizing that it is not the person’s or family’s fault. Mental health is something that can be worked on to get better outcomes and improvements.

Vice Chairman Turman – It used to be that we could transport to Southwest State or St. Albans and quickly be there and back. Now we transport people to Virginia Beach or Petersburg.

Delegate Rush – We really need to incentivize our private hospitals, both non-profit and for-profit, to take those folks. Last year I did a budget amendment which was successful. For
Medicaid the government reimburses at a lower rate. I think we went from 71¢ to 81¢, which is a start, but Virginia Commonwealth University and University of Virginia got reimbursed 100%. They are both State owned hospitals. I put in a budget amendment for critical access hospitals, which is 25 beds or less to also get that same 100% rate. That was designed to keep these rural hospitals open so you have additional beds for an emergency, so people don’t have to go away for medical treatment, or can be transported back because outcome is better if the person is around family. The only one in the New River Valley is in Giles County.

Vice Chairman Turman – When they started closing the training centers, someone had to pick up the slack.

Delegate Rush – I opposed that. The excuse was that it was being done because there was a settlement with the federal government. But the settlement actually said we had to offer the best possible care. In the mental health or intellectually-disabled world, the presumption is that it should be local. That is fine if the locality has the services available for more intensive patients. For me, in the intellectually-disabled community, I’ve had the “all the above approach.” There is a place for the training centers for the most intensive needs. That is the most vulnerable of our society, because they are not able to take care of themselves.

Vice Chairman Turman – I am on the Community Services Board and we are being told to do more with less.

Supervisor Boothe – I am hoping this Family First program, if the State sets it up the way it needs to be, we will see a difference for the first time in the CSA situation.

Delegate Rush – Please let me know how that progresses.

The Board of Supervisors recessed for lunch.

The Board of Supervisors reconvened the meeting at 1:30 p.m.

Agenda Item 6.j. – Public Hearing on petition for the abandonment altogether as a public road of discontinued State Secondary Route 657, Weddle Road, 1.1 miles from the intersection of Weddle Road/Buffalo Run to the intersection of Weddle Road/Bunkey Run.

Ms. Morris read the call for the Public Hearing and noted that it was published in the November 21, 2019 and November 28, 2019 editions of The Floyd Press and also posted on the County’s web site.

Chairman Yoder called the Public Hearing open on “a petition for the abandonment altogether as a public road of discontinued State Secondary Route 657, Weddle Road, 1.1 miles from the intersection of Weddle Road/Buffalo Run to the intersection of Weddle Road/Bunkey Run.

Mr. Wade Billeisen, Burks Fork District – Good afternoon. Thank you for having me again and thank you for your time. People asked me how the presentation went last month and it was very nice to be able to tell them that this Board listened and took a lot of time to look at
maps. We were here about an hour or so diving through this and I really appreciate it. Mr. Boothe one of your ideas for us to consider was to have a lawyer look at easements. We have that completed and taken care of. I appreciate you making those suggestions. For those who were not here at the meeting I would like to give a quick recap of why we are looking at abandoning this road – encouraging following Virginia State law by stopping underage driving of 4-wheelers, motorcycles, vehicles; speeding and drinking; off-roading leads to the destruction of private property; unmarked blind curves and hills with 15’ drop-offs into a creek; several near head-on collisions; hunting and fishing illegally on private property including shooting from the road onto private property; and partying on private property; and for peace of mind when you are back in this remote area. The cost of maintenance of the road has been $8,000-$10,000 yearly over the past 3 years. That is in equipment and fuel costs, new gravel, new and repair of culverts, retaining the road side from Burks Fork Creek – last year with the hurricanes we had to redo the road twice – ditch banks and drainage repair, quarterly weed eating and cutting back brush, cleaning up trash that is thrown on the ground.

I think this process is super positive. It seems to work. I met a lot of neighbors that I might not have otherwise met. All neighbors that are directly affected by Weddle Road, that live on Weddle Road, have given thumb’s up. The only concerns expressed by anybody are folks who do not live on Weddle Road. They live about 1+ miles away from this area. A few folks drove through and it gave me a chance to answer questions. Through this process we found out that a property owned by Ry Winston that is 736 and 736B, we wondered about the access there. He does have a document from 1995 or 1996 that is a decree for access to Weddle Road across Burks Fork. He and I got to speak a couple of times. Myself, Pam Baker, and Frank Carrochi were able to come up with something that we all thought was fair. I am going to ask that we amend my original request so that instead of 1.1 miles that it be .8 miles from the existing gate we have on Weddle Road all the way to Bunkey Run/Weddle Road. That would allow access for Mr. Winston to his properties.

**Mr. Jason Harris, Burks Fork District** – I have 36.5 acres here and that is my only right of way into the bottom side. I want to keep it open. Parcel 248 (identified after reviewing a map). Parcel 246 is my Dad’s or I guess the Harris estate. I do wish to keep it open.

Mr. Billeisen – There is about 100 yards on Weddle Road that is part of the property we purchased this past 1.5 years ago. Ours runs up to Pam Baker’s.

Mr. Harris – Mine was recorded in 1973.

Supervisor Boothe – With the right of way off of that road?

Supervisor Kuchenbuch – Do you have the deeds with the right of way description?

Mr. Harris – It says you have to go to book 10, page 359. It was the only way in when I purchased it.

The County Attorney and Board members reviewed maps and the layout of parcels along Weddle Road.
Chairman Yoder – What we will do is continue the Public Hearing and see if anyone else wants to speak and then we will discuss this further.

Mr. Robert Harris, Burks Fork District – I join about 6 to 8 landowners that are on Weddle Road or Bunkey Run. I hate to see people lose their access and getting to their property. It is a fire road. It was established several years ago to be a fire road through there for fire prevention. My land doesn’t join the land per se, but I am real close to it. Thank you.

Hearing no further comments from the audience, the Chairman declared the Public Hearing closed.

Supervisor Boothe – My stance has always been that I don’t want to see anybody landlocked or not have access to their property and I don’t think you want that either.

Mr. Billeisen – That is not my goal.

Chairman Yoder – Mr. Durbin, if there is a deeded right-of-way would abandoning a road change that?

Mr. Durbin – We don’t have those documents in front of us to confirm that. But absolutely, if there is a deeded right-of-way, abandoning the road to the public does not affect the rights of those landowners amongst themselves.

Ms. Morris – We will research this issue and bring it back to you.

Chairman Yoder – We will continue this agenda item at one of our meetings in January.

Agenda Item 6.k. – Public Hearing on “An Ordinance Adopting Regulations for the Operation of Shared Bicycle, Electric Power-Assisted Bicycles and Motorized Skateboard or Scooters Within the County of Floyd, Virginia.”

Ms. Morris read the call for the Public Hearing and noted that it was published in the November 21, 2019 and November 28, 2019 editions of The Floyd Press and also posted on the County’s web site.

Chairman Yoder called the Public Hearing open on “An Ordinance Adopting Regulations for the Operation of Shared Bicycle, Electric Power-Assisted Bicycles and Motorized Skateboard or Scooters Within the County of Floyd, Virginia.”

Hearing no comments from the audience, the Chairman declared the Public Hearing closed.

Chairman Yoder – I received one call about this issue and the caller encouraged us to be as strict as possible. The Mayor told me that the Town ordinance will ban these altogether. If that is the case, we only have about .5 miles of sidewalk that would be affected.
Mr. Durbin – For the record one comment that was received at least to the press, I would like to clarify that this does not regulate private ownership of devices whether it is scooters or an electric-assisted bicycle you own yourself, or an electric-powered wheelchair. This ordinance regulates and requires a permit from these shared-mobility companies.

Supervisor Boothe – Could it apply to our pedestrian-bike path as well?

Mr. Durbin – There may be some limits as to what we could regulate, but the way the ordinance is set up, if you are going to operate a system in Floyd County of these shared devices, you must have a permit. The ordinance allows the County Administrator to designate certain areas and times when they might not be operated and require geo-fencing to prevent at the end of the ride users abandoning the scooter in an unapproved location. It requires them to remove all their devices if we have a weather emergency coming or a special event. By adopting something and having it on the books by December 31, you have exercised your right to regulate these and you can revisit those regulations. Localities that do nothing by the end of December are...

Ms. Morris – The motion by the Board was to have the ordinance limit the speed to 5 mph.

Mr. Durbin – The ordinance that was published and available for the public said 10 mph, but the motion said 5 mph.

Chairman Yoder – Whatever we pass now can be revisited later.

Mr. Durbin – I recommend that this ordinance be adopted with 10 mph. We put the permits were only good for 1 year and the operator would have to reapply.

Supervisor Coleman – I would like to revisit this as soon as practical.

On a motion of Supervisor Kuchenbuch, seconded by Supervisor Boothe, and unanimously carried, it was resolved to approve “An Ordinance Adopting Regulations for the Operation of Shared Bicycle, Electric Power-Assisted Bicycles and Motorized Skateboard or Scooters Within the County of Floyd, Virginia” as advertised (Document File Number 1084).

  Supervisor Boothe – yes
  Supervisor Coleman – yes
  Supervisor Kuchenbuch – yes
  Supervisor Turman – yes
  Supervisor Yoder – yes

Agenda Item 8. – Closed Session – §2.2-3711 A.1. Personnel.

On a motion made by Supervisor Kuchenbuch, and seconded by Supervisor Turman, and unanimously carried, it was resolved to go into closed session under Section 2.2-3711, Paragraph A. 1., Discussion and consideration of evaluation of specific public officer.

  Supervisor Boothe – yes
  Supervisor Coleman – yes
  Supervisor Kuchenbuch – yes

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Supervisor Turman – yes
Supervisor Yoder – yes

On a motion of Supervisor Boothe, seconded by Supervisor Turman, and unanimously carried, it was resolved to come out of closed session.
Supervisor Boothe – yes
Supervisor Coleman – yes
Supervisor Kuchenbuch – yes
Supervisor Turman – yes
Supervisor Yoder – yes

On a motion of Supervisor Kuchenbuch, seconded by Supervisor Turman, and unanimously carried, it was resolved to adopt the following certification resolution:

CERTIFICATION RESOLUTION
CLOSED MEETING

WHEREAS, this Board convened in a closed meeting on this date pursuant to an affirmative recorded vote on the motion to close the meeting to discuss Personnel in accordance with Section 2.2-3711, Paragraph A.1 of the Virginia Freedom of Information Act;

WHEREAS, Section 2.2-3712 of the Code of Virginia requires a certification by the Board that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Board hereby certifies that, to the best of each member’s knowledge (1) only public business matters lawfully exempted from open meeting requirements under the Virginia Freedom of Information Act were heard, discussed or considered in the closed meeting to which this certification applies; and (2) only such public business matters as were identified in the motion by which the closed meeting was convened were heard, discussed or considered in the meeting to which this certification applies.
Supervisor Boothe – yes
Supervisor Coleman – yes
Supervisor Kuchenbuch – yes
Supervisor Turman – yes
Supervisor Yoder – yes

This certification resolution was adopted.

Agenda Item 9. – Old/New Business continued.

By concensus the Board of Supervisors decided to hold a reorganization meeting on January 2, 2020 at 9:00 a.m.

Agenda Item 10. – Recess.

Chairman Yoder called for a recess of the meeting until 7:00 p.m. that evening at the Floyd County High School auditorium.
Agenda Item 11. – Public Comment on Consideration of Resolution for Second Right Amendment Sanctuary.

Chairman Yoder reconvened the Board of Supervisors meeting at 7:00 p.m. in the Floyd County High School auditorium.

Opening Prayer was led by Mr. Jeffrey Dalton.

Supervisor Kuchenbuch led in the Pledge of Allegiance.

Chairman Yoder explained that each person would be given the opportunity to speak for four minutes. Chairman Yoder asked the audience be respectful of the speakers and their time and to hold any applause until the speaker was finished. Any person who causes a disturbance will be removed from the meeting. Cursing and threatening language will not be tolerated because this will be a civil meeting. Each person who signed up to speak will be called in the order they signed up. For the record, they need to give their name and district in which they live. Those who have not signed up will be given an opportunity to speak at the end.
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Chairman Yoder declared the Public Comment Period closed.

Supervisor Kuchenbuch – I want you all to realize that every single one of us at this table and our staff and our attorney, Steve Durbin, have worked tirelessly to come up with a resolution that we felt represented Floyd County. What we tried to do was to balance – because that is what you have to do – what is right and what is wrong. There have been many people tonight who have talked about an election. I am going to ask how many of you sitting in this auditorium is a registered voter in Floyd County? How many of you voted on November 5? You’ve got to vote. Every single vote counts. I am not trying to talk at you or tell you what to do, but many of you are extremely disappointed, angry, shocked, devastated. Those are the words that come to me after listening to each and every one of you. It was important for us, for me, to hear from each and every one of you. I am the independent on the Board. I walk an independent line. I always have and I always will. But I needed to hear what you wanted to say. And I have to tell each and every one of you who did not raise your hand when I asked if you voted on November 5, you
need to search your conscience and make sure that on the next Election Day you get out to vote and bring somebody with you.

(Interrupted by Michael Gale who shouted into microphone at podium.)

Supervisor Kuchenbuch – I felt it was so important to make sure that you understood where I was coming from and what you had to say. I am a gun owner. I have been shooting guns since I was 7 years old. My father was in the Navy and he proudly served as a Merchant Marine before that and was in the Naval Reserve. I also support, as was eloquently said by Chandler Sowers, every single part of the Constitution and the Bill of Rights. I would have liked to have seen something stronger. I also will tell you how I feel about one other issue, because I want you to know. I feel that “sanctuary” is a holy word. The definition of “sanctuary is a place of refuge or rest, a place where you can feel at peace or the holiest part of a temple or a church.” So I feel that “sanctuary” is perhaps misplaced in this resolution. I feel that “sanctuary” is a holy word. I also feel in this time of Christmas and the birth of the Prince of Peace that we have to think in those terms.

On a motion of Supervisor Coleman, seconded by Supervisor Turman, and unanimously carried, it was resolved to pass the Second Amendment Sanctuary resolution as presented (Document File Number 1085).

  Supervisor Boothe – yes
  Supervisor Coleman – yes
  Supervisor Kuchenbuch – yes
  Supervisor Turman – yes
  Supervisor Yoder – yes

Agenda Item 10. – Adjournment.

On a motion of Supervisor Kuchenbuch, seconded by Supervisor Turman, and unanimously carried, it was resolved to adjourn to Thursday, January 2, 2020 at 9:00 a.m.

  Supervisor Boothe – yes
  Supervisor Coleman – yes
  Supervisor Kuchenbuch – yes
  Supervisor Turman – yes
  Supervisor Yoder – yes

Terri W. Morris, County Administrator

Laurel D. Turman, Chairman, Board of Supervisors