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Summary

The Floyd County Emergency Operations Plan (EOP) has been revised as required by the Commonwealth of Virginia Emergency Services and Disaster Laws of 2000, as amended, § 44-146.13 to § 44-146.29:2. A local planning team was developed to provide input and gather information to complete the revision of this plan.

The revised plan is an accurate and appropriate reflection of how the County will address natural and man-made disasters and events as they develop. The revised plan is based on current resources available at the local level.

The plan has been re-formatted to conform to the recommendations of the Virginia Department of Emergency Management, the National Response Framework (NRF), the National Incident Management System (NIMS), and the Incident Command System (ICS).

The EOP consists of a basic plan followed by the Emergency Support Functions (ESFs), and Support Annexes.

The Basic Plan establishes the legal and organizational basis for emergency operations in Floyd County to effectively respond to and recover from all-hazards and emergency situations.

The Emergency Support Functions group resources and capabilities into functional areas to serve as the primary mechanisms for providing assistance at the operational level. The ESF structure results in improved effectiveness and efficiency in mitigation, preparedness, response, and recovery operations.

The Support Annexes describes the framework through which local departments and agencies, the private sector, volunteer organizations, and nongovernmental organizations coordinate and execute the common functional processes and administrative requirements necessary to ensure efficient incident management. The actions described in the Support Annexes are not limited to particular types of events but are overarching in nature and applicable to nearly every type of incident. In addition, they may support several ESFs.

In addition to the Summary, included in the Basic Plan is a Board Resolution. The purpose of this resolution is two fold. First, it serves as the format for formal adoption of the County of Floyd Emergency Operations Plan. Second, it charges and authorizes the Director or his/her designee with the responsibility of maintaining this plan over the next four (4) years, when it will once again come before this Board for formal adoption.
I. Introduction

Floyd County is vulnerable to a variety of hazards such as flash flooding, major river flooding, winter storms, high winds, wildfires and resource shortages. To respond effectively to any emergency of a size or complexity beyond routine response systems, it is critical that all Floyd County public officials, departments and agencies, non-governmental emergency organizations and the public understand their roles and responsibilities. These non-routine responsibilities begin as the incident is recognized and response ensues, and become particularly important as command organizes beyond the initial reactive phase of first responders.

A planned-for and coordinated response on the part of state and local officials in support of in-the-field emergency responders can save lives, protect property, and more quickly restore essential services. The foundation for this coordinated response is established through the Floyd County Emergency Operations Plan (EOP). The "Commonwealth of Virginia Emergency Services and Disaster Laws of 2000", as amended (Code of Virginia, § 44-146.13 to 44-146.29:2) requires that state and local governments develop and maintain current Emergency Operations Plans (EOP) in order to be prepared for such events.

The Floyd County Emergency Operations Plan (EOP) consists of a basic plan followed by the Emergency Support Functions, and Support Annexes.

Plan Preface

The following items are included in the Floyd County EOP:

- Table of contents
- Promulgation statement
- Executive Summary
- Record of changes
- Distribution list
- Basic Plan
- Emergency Support Functions
- Support Annexes
- Incident Annexes

Purpose and Scope

The purpose of the Emergency Operations Plan (EOP) is to establish the legal and organizational basis for operations in Floyd County to effectively respond to and recover from all-hazards disasters and/or emergency situations. It assigns broad responsibilities to local government agencies and support organizations for disaster prevention, preparedness, response, and recovery operations. These responsibilities are generally extensions of normal, day-to-day functions involving the same personnel and material resources.

The EOP employs a multi-agency operational structure based upon the principles of the National Incident Management System (NIMS) / Incident Command System (ICS) to manage, coordinate, and direct resources committed to an incident. Floyd County is a practitioner of NIMS and is committed to insuring that required trainings are provided to all persons with direct responsibility for implementing the plan and critical functions within the plan. Supporting plans for all-hazards disasters set forth the concepts and procedures whereby Floyd County can effectively apply available resources to insure that casualties and property damage will be minimized and those essential services will be restored as soon as possible following an emergency or disaster situation.

The Emergency Operations Plan (EOP) identifies a range of disasters that could possibly occur in or near this locality. The EOP works to anticipate the needs that the jurisdiction might experience during
an incident and provides guidance across county departments, agencies, and response organizations by describing an overall emergency response system:

- How county departments/agencies will be organized during response to an event, including command authorities;
- Critical actions and interfaces during response and recovery;
- How the interaction between the jurisdiction and regional, state, and federal authorities is managed;
- How the interaction between the jurisdiction and its private partner organizations (hospitals, non-governmental emergency organizations and others) is managed during emergencies; and
- How to handle and manage needs with the resources available.

The EOP is applicable to all local agencies that may be requested to provide support. The plan has taken into consideration the local comprehensive plans adopted by Floyd County and the incorporated towns.
II. Planning Situation and Assumptions

Situation

The plan recognizes that Floyd County is a remote, rural area, with a population of approximately 15,731 based on 2016 U.S. Census population estimate, up almost 2.9% from the 2010 census data. The following demographics are included in the population estimate:

<table>
<thead>
<tr>
<th>Demographic</th>
<th>Percentages/Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of Households</td>
<td>7,961</td>
</tr>
<tr>
<td>Persons per Household</td>
<td>2.46</td>
</tr>
<tr>
<td>Median Household Income, 2015</td>
<td>$48,005</td>
</tr>
<tr>
<td>Average Age of Resident</td>
<td>45.2</td>
</tr>
<tr>
<td>Persons under 5 years old</td>
<td>739</td>
</tr>
<tr>
<td>Persons under 18 years old</td>
<td>3178</td>
</tr>
<tr>
<td>Person 65 years old and over</td>
<td>3414</td>
</tr>
<tr>
<td>Persons with a disability, under age 65</td>
<td>9.0%</td>
</tr>
<tr>
<td>Persons in poverty</td>
<td>11.9%</td>
</tr>
<tr>
<td>Persons of Caucasian Race</td>
<td>95.6%</td>
</tr>
<tr>
<td>Persons of African-American Race</td>
<td>2.0%</td>
</tr>
<tr>
<td>Persons of Hispanic or Latino Race</td>
<td>2.8%</td>
</tr>
<tr>
<td>Persons of Other Race</td>
<td>1.4%</td>
</tr>
</tbody>
</table>

Table No. 1 – Demographic Data

Floyd County has a land area of 987 square kilometers/383 square miles according to the United States Census Bureau in the Blue Ridge Mountains of southwestern Virginia. The county seat, the town of Floyd, is 40 miles (64 km) southwest of Roanoke on US 221. Buffalo Mountain, at 3,971 feet (1,210 m), is the highest point in the county. Floyd County is situated atop a high plateau of the Blue Ridge Mountains which divides the eastward flowing from the westward flowing waters. With the high topography, no streams flow into Floyd County. The county is drained primarily by Little River and its tributaries which flow into New River. The county’s major employers are Floyd County Government, Floyd County Schools, Hollingsworth & Vose, Riverbend Nursery, Chateau Morrisette Winery, Skyline Bank, Citizens, Legacy Linens, and Crenshaw Lighting.

The plan takes into account the increasing risks related to man made hazards, identified through hazardous materials reporting required by the Superfund Amendments and Reauthorization Act of 1986 (SARA). The plan further takes into account, through a review of the Pre-Hazard Mitigation Plan for the New River Valley Planning District Commission, Virginia, the risk levels related to identified hazards and the past and on-going mitigations to address those risks. The chief natural hazards occurring in Floyd County include flooding, drought, snowfall, human caused, and ice storms. The table below indicates the probability of the incidents identified above. Both natural and man-made hazards identified below pose a potential for loss of life, property, agriculture, and infrastructure.
Table No. 2 – Hazard Probability

<table>
<thead>
<tr>
<th>Hazard</th>
<th>Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Flooding</td>
<td>High</td>
</tr>
<tr>
<td>Severe Drought</td>
<td>High</td>
</tr>
<tr>
<td>Wildfire</td>
<td>High</td>
</tr>
<tr>
<td>Man-Made</td>
<td>Medium</td>
</tr>
</tbody>
</table>

Hazard indices and vulnerability assessments for moderate and significant risk events were developed for Floyd County. The hazard indices evaluated the extent to which the buildings were at risk from a particular hazard. The vulnerability assessments estimated the potential impacts if a particular area was affected by a specific hazard. These assessments are described in the New River Valley Regional Hazard Mitigation Plan.

Capability Assessments indicate the strength and knowledge of the personnel in emergency procedures, the importance of the installed and tested emergency alert system throughout the County, and reinforce the need to continue efforts to integrate response with local and state response plans. The Local Capability Assessment for Readiness (LCAR) is a process used to determine community capabilities and limits in order to prepare for and respond to the defined hazards. The LCAR is updated annually, as required by the “Commonwealth of Virginia Emergency Services and Disaster Laws of 2000”, as amended. A copy of the full report may be obtained by contacting the County Administrator or Emergency Management Coordinator.

Assumptions

Floyd County’s Emergency Operations Plan is based on an all-hazards principle that most emergency response functions are similar regardless of the hazard.

- The emergency manager will mobilize resources and personnel as required by the situation to save lives, protect property, restore critical infrastructure, ensure continuity of government, and facilitate recovery of individuals, families, businesses, and the environment.
- Incidents are managed at the local level.
- Floyd County will have mutual aid agreements with neighboring jurisdictions.
- Floyd County uses the National Incident Management System (NIMS) and the Incident Command Structure (ICS).
- Special facilities (schools, nursing homes, adult day care and child care facilities) are required to develop emergency plans, and the Emergency Manager may request the facility to furnish a copy for review as applicable by the Code of Virginia.
- Regulated facilities (Superfund Amendments and Re-authorization Act sites posing a specific hazard will develop, coordinate, and furnish emergency plans and procedures to local, county and state departments and agencies as applicable and required by codes, laws, regulations or requirements.
Tab 1 to Planning Situation and Assumptions

MAP OF FLOYD COUNTY

Commonwealth of Virginia
III. Roles and Responsibilities

The Commonwealth of Virginia Emergency Services and Disaster Law of 2000, as amended, provides that emergency services organizations and operations are structured around existing constitutional government. Section 44-146.19 of this Code establishes the powers and duties of political subdivisions.

Floyd County's Emergency Management program involves local government officials, local government agencies, private sector and non-profit organizations. Their roles are summarized in the following discussions.

Elected Officials

Members of the Floyd County Board of Supervisors are responsible for:

- Protecting the lives and property of citizens;
- Understanding and implementing laws and regulations that support emergency management and response;
- Establishing the local emergency management program;
- Appointing the local Emergency Management Coordinator and
- Adopting and promulgating the Emergency Operations Plan (EOP).

Local Chief Executive Officer

The County Administrator, serving as the jurisdiction's chief executive, is responsible for the public safety and welfare of the people of Floyd County. The County Administrator is responsible for:

- Coordinating local resources to address the incident;
- Establishing a curfew;
- Directing evacuations;
- In coordination with the District Health Director, ordering a quarantine;
- Providing leadership; and
- Communicating information to the public.

Director of Emergency Management (Chairman of the Board of Supervisors)

The Director of Emergency Management shall be the Chairman of the Board of Supervisors. The Director is responsible for:

- Determining the need to evacuate endangered areas;
- Exercising direction and control from the EOC during disaster operations; and
- Overall responsibility for maintaining and updating the plan.

Coordinator of Emergency Management

The Coordinator of Emergency Management is appointed by the local governing body. The Coordinator has the day-to-day responsibility for overseeing emergency management programs and activities, including:

- Assessing the availability and readiness of local resources most likely required during an incident;
- Developing mutual aid agreements to support the response to an incident;
- Coordinating damage assessments during an incident;
- Advising and informing local officials about emergency management activities during an incident;
- Developing and executing public awareness and education programs;
- Conducting exercises to test plans and systems and obtain lessons learned;
- Involving the private sector and nongovernmental organizations in planning, training, and exercises;
- Maintaining the local EOC in a constant state of readiness;
- Developing and maintaining the Emergency Operations Plan (EOP), ensuring the plan takes into account the needs of the jurisdiction, including persons, property, structures, individuals with special needs, and household pets;
- Assuming certain duties in the absence of the director of emergency management; and
- Ensuring that the EOP is reviewed, revised and adopted every four years.

**Local Government Agencies**

Local department and agency heads collaborate with the emergency manager during development of the EOP and provide key response resources. Participation in the planning process ensures that specific capabilities (e.g., firefighting, law enforcement, emergency medical services, public works, and public health) are integrated into the EOP. These department and agency heads develop, plan, and train to internal policies and procedures to meet response and recovery needs safely. They also participate in interagency training and exercises to develop and maintain their capabilities. Local departments and agencies participate in the Emergency Support Function (ESF) structure as coordinators, primary response agencies, and/or support agencies as required to support incident management activities, such as:

- Develop and maintain detailed plans and standard operating procedures (SOPs);
- Identify sources of emergency supplies, equipment and transportation;
- Negotiate and maintain mutual aid agreements which are identified in the plan;
- Maintain records of disaster related expenditures and appropriate documentation;
- Protect and preserve records essential for the continuity of government; and
- Establish and maintain list of succession of key emergency personnel.

**Emergency Support Functions (ESFs)**

An ESF is a grouping of government and certain private-sector capabilities into an organizational structure to provide support, resources, program implementation, and emergency services that are most likely to be needed during incidents. Operating agencies and local departments participate in the Emergency Support Functions (ESF) structure as coordinators, primary response agencies, and/or support agencies and/or as required to support incident management activities. Floyd County identifies the primary agencies on the basis of authorities, resources, and capabilities. Support agencies are assigned based on the resources and capabilities in a given functional area. (See Appendix 1 – Matrix of Responsibilities) Additional discussion on roles and responsibilities of ESF coordinators, primary agencies, and support agencies can be found in the introduction to the ESF Annexes. Note that not all incidents result in the activation of the ESFs. It is possible an incident may be addressed without activating the ESFs. The ESFs are responsible for:

- Developing and maintaining detailed plans and Standard Operating Procedures (SOPs) to support their functional requirements;
- Identifying sources of emergency supplies, equipment and transportation;
- Maintaining accurate records of disaster-related expenditure and documentation;
- Protecting and preserving records essential for continuity of government; and
- Establishing a line of successions for key emergency personnel.

**Nongovernmental and Volunteer Organizations**

Nongovernmental organizations collaborate with first responders, governments at all levels, and other agencies and organizations providing relief services to sustain life, reduce physical and emotional distress, and promote recovery of disaster victims when assistance is not available from other sources.
Private Sector

Private sector organizations play a key role before, during, and after an incident. They must provide for the welfare and protection of their employees in the workplace. The Emergency Manager must work with businesses that provide water, power, communications, transportation, medical care, security, and numerous other services upon which both response and recovery are dependent. Primary and support agencies coordinate with the private sector to effectively share information, form courses of action, and incorporate available resources to prevent, prepare for, respond to, and recover from disasters.

The roles, responsibilities and participation of the private sector during disaster vary based on the nature of the organization and the type and impact of the disaster. The four distinct roles of the private sector organizations are summarized below.

<table>
<thead>
<tr>
<th>Type of Organization</th>
<th>Role</th>
</tr>
</thead>
<tbody>
<tr>
<td>Impacted Organization or Infrastructure</td>
<td>Private sector organizations may be affected by direct or indirect consequences of the incident, including privately owned critical infrastructure, key resources, and those main private sector organizations that are significant to local economic recovery. Examples of privately owned infrastructure include transportation, telecommunications, private utilities, financial institutions, and hospitals.</td>
</tr>
<tr>
<td>Response Resource</td>
<td>Private sector organizations provide response resources (donated or compensated) during an incident—including specialized teams, equipment, and advanced technologies—through local public-private emergency plans, mutual aid agreements, or incident specific requests from local government and private sector volunteered initiatives.</td>
</tr>
<tr>
<td>Regulated and/or Responsible Party</td>
<td>Owners/operators of certain regulated facilities or hazardous operations may bear responsibilities under the law for preparing for and preventing incidents from occurring, and responding to an incident once it occurs.</td>
</tr>
<tr>
<td>Local Emergency Organization Member</td>
<td>Private sector organizations may serve as an active partner in local emergency preparedness and response organizations and activities, such as membership on the Local Emergency Planning Committee.</td>
</tr>
</tbody>
</table>

Table No. 3 – Private Sector Roles

Private sector organizations support emergency management by sharing information with the local government, identifying risks, performing vulnerability assessments, developing emergency response and business continuity plans, enhancing their overall readiness, implementing appropriate prevention and protection programs, and donating or otherwise providing goods and services through contractual arrangement or government purchases to assist in response and recovery activities. Private sector organizations are encouraged to develop and maintain capabilities to respond and to manage a complete spectrum of incidents and emergencies. Floyd County maintains ongoing interaction with the critical infrastructure and key resources and industries to provide coordination of prevention, preparedness, response and recovery activities. Private sector representatives should be included in planning and exercises.

Citizen involvement

Strong partnerships with citizen groups and organizations provide support for incident management prevention, preparedness, response, recovery, and mitigation.
Individuals and Households

Although not formally a part of emergency management operations, individuals and households play an important role in the overall emergency management strategy. Community members can contribute by:

- Reducing hazards in and around their homes, such as raising utilities above flood level;
- Preparing an emergency supply kit and household emergency plan, including supplies for household pets and service animals;
- Monitoring emergency communications carefully to reduce their risk of injury, keep emergency routes open, and reduce demands on landline and cellular communication;
- Volunteering with an established organization to become part of the emergency management system and ensure that their efforts are directed where they are needed most; and
- Enrolling in emergency response training courses to enable them to take initial response actions required to take care of themselves and their households.
IV. Concept of Operations

General

This section describes the local coordinating structures, processes, and protocols employed to manage incidents. These coordinating structures and processes are designed to enable execution of the responsibilities of local government through the appropriate departments and agencies, and to integrate State, Federal, nongovernmental organizations and private sector efforts into a comprehensive approach to incident management.

1. The Commonwealth of Virginia Emergency Services and Disaster Law of 2000, as amended, provides that emergency services organizations and operations will be structured around existing constitutional government. Floyd County’s organization for emergency operations consists of existing government departments, non-governmental, and private sector emergency response organizations.

2. The Director of Emergency Management is the Chairman of the Board of Supervisors. The day-to-day activities of the emergency preparedness program have been delegated to the Coordinator of Emergency Management. The Director, in conjunction with the Coordinator, will direct and control emergency operations in time of emergency and issue directives to other services and organizations concerning disaster preparedness. The Sheriff’s Office, in conjunction with the County Administrator, will be responsible for emergency public information.

3. The Coordinator of Emergency Management, assisted by department heads, will develop and maintain a primary Emergency Operations Center (EOC) from which to direct operations in time of emergency. The primary EOC is located in the County Administration Building. The alternate EOC is located at the Floyd County Courthouse-Sheriff’s Conference Room.

4. The day-to-day activities of the emergency management program, for which the Coordinator of Emergency Management is responsible, include developing and maintaining an Emergency Operations Plan, maintaining the County EOC in a constant state of readiness, and other responsibilities as outlined in local and state regulation.

5. The Director of Emergency Management or, in their absence, the County Administrator and Coordinator of Emergency Management will determine the need to evacuate large areas and will issue orders for evacuation or other protective action as needed. Local law enforcement will implement evacuation and provide security for the evacuated area. In the event of a hazardous materials incident, the local Fire Chief or his representative on the scene should implement immediate protective action to include evacuation as appropriate.

6. Succession to the Director of Emergency management will be the Vice-Chairperson of the Floyd County Board of Supervisors, the County Administrator, and the Assistant County Administrator, respectively.

7. The heads of operating agencies will maintain plans and procedures in order to be prepared to effectively accomplish their assigned responsibilities.

8. The Coordinator of Emergency Management will assure compatibility between the locality’s Emergency Operations Plan and the plans and procedures of key facilities and private organizations within the county as appropriate.

In the event an incident exceeds local emergency response capabilities, outside assistance is available, either through mutual support agreements with nearby jurisdictions and volunteer
emergency organizations or, through the Virginia Emergency Operations Center (VEOC). A local emergency must be declared and local resources must be fully committed before state and federal assistance is requested.

**Concurrent Implementation of Other Plans**

The Local Emergency Operations Plan (EOP) is the core plan for managing incidents and details the local coordinating structures and processes used during incidents. Other supplemental agency and interagency plans provide details on the authorities, response protocols, and technical guidance for responding to and managing specific contingency situations (such as hazardous materials spills, wildland fires, etc.). In many cases these local agencies manage incidents under these plans using their authorities. These supplemental agency or interagency plans may be implemented concurrently with the EOP, but are subordinated to the overarching core coordinating structures, processes, and protocols detailed in the EOP.

**Organizational Structure**

In accordance with the National Incident Management System (NIMS) process, resource and policy issues are addressed at the lowest possible organizational level. If issues cannot be resolved at that level, they are forwarded up to the next level. Reflecting the NIMS construct and in alignment with the National Response Framework (NRF), the EOP includes the following command and coordination structures:

- Incident Command Posts, on-scene using the Incident Command System;
- Area Command (if needed);
- Emergency Operations Centers;
- Emergency Support Functions;
- Joint Field Office (JFO), which is responsible for coordinating Federal assistance supporting incident management activities locally;
- Local Department of Emergency Management;
- Director of Emergency Management;
- Coordinator of Emergency Management; and
- Incident Commander

Organizational charts for Floyd County Incident Command Structure, Emergency Management Structure, and Emergency Operations Center Structure are located on pages 18-20 of this EOP.

**Emergency Operations Center (EOC)**

When the local Emergency Operations Center (EOC) is activated, the emergency manager will coordinate with the incident commander to ensure a consistent response:

- EOC follows the Incident Command System (ICS) structure and
- The Emergency Support Functions (ESFs) are aligned with ICS staff.

The Incident Command System ensures:

- Manageable span of control (3 to 7 staff; optimum is 5);
- Personnel accountability (each person reports to only one person in the chain of command); and
- Functional positions staffed only when needed (responsibilities for any positions that are not staffed remain with the next higher filled position)
FLOYD COUNTY EMERGENCY MANAGEMENT
ORGANIZATIONAL STRUCTURE

Chairman of the Board/Director of Emergency Management

County Administrator

Emergency Management Coordinator
FLOYD COUNTY
EMERGENCY OPERATIONS CENTER
STRUCTURE

EOC Manager

ESF #15
External Affairs

Safety Officer

Liaison

Operations Section

Planning Section

Logistics Section

ESF #5
Emergency Management

ESF #7
Resource Support

Finance and Administration

ESF #1
Transportation

ESF #2
Communications

ESF #3
Solid Waste/ Public Works

ESF #6
Mass Care

ESF #11
Agriculture

ESF #14
Long Term Recovery

ESF #17
Volunteers and Donations

ESF #8
Health/Medical

ESF #9
Search & Rescue

ESF #10
Oil and HazMat

ESF #13
Public Safety

ESF #16
Military Affairs

Emergency Services Branch

Human Services Branch

Infrastructure Support Branch

ESF #4
Firefighting

ESF #9
Search & Rescue

ESF #10
Oil and HazMat

ESF #13
Public Safety

ESF #16
Military Affairs

ESF #7
Resource Support

ESF #5
Emergency Management

ESF #1
Transportation

ESF #2
Communications

ESF #3
Solid Waste/ Public Works

ESF #6
Mass Care

ESF #11
Agriculture

ESF #14
Long Term Recovery

ESF #17
Volunteers and Donations

ESF #4
Firefighting

ESF #8
Health/Medical

ESF #9
Search & Rescue

ESF #10
Oil and HazMat

ESF #13
Public Safety

ESF #16
Military Affairs
Sequence of Action

This section describes incident management actions ranging from initial threat notification, to early coordination efforts to assess and disrupt the threat, to preparatory activation of the ESF structure, to deployment of resources in support of incident response and recovery operations. These actions do not necessarily occur in sequential order; many may be undertaken concurrently in response to single or multiple threats or incidents.

Non-emergency/Normal Operations

These are actions that are implemented during non-emergency or disaster periods that will prepare Floyd County for potential emergency response if necessary:

- Public information and educational materials will be provided to the public via municipal newsletters, brochures, publications in telephone directories, municipal web-sites and other media;
- Develop, review and exercise emergency operations plans and standard operating procedures;
- Assure the viability and accuracy of emergency contact lists, resource lists and emergency contracts; and
- Conduct response and incident management training.

Pre-Incident Actions

These are actions that are implemented if the Emergency Manager receives notice of a potential emergency from the federal Homeland Security Advisory System, National Weather Service watches and warnings or other reliable sources.

Some issues to consider at this point in the incident are:

- Communication alert & warning;
- Public health and safety;
- Responder health and safety;
- Property protection;
- Possible partial activation of the EOC;
- Brief the local governing body of the impending situation;
- Alert emergency response personnel and develop a staffing pattern;
- Coordinate with external agencies (i.e. Health Department, American Red Cross, etc.); and
- Determine any protective action measures that need to be implemented in preparation for the situation.

Response Actions

These actions are taken to preserve life, property, the environment, and the social, economic, and political structure of the community. Some issues to consider at this point in the incident are:

- Law enforcement;
- Protection of responder health and safety;
- Fire;
- Emergency medical services;
- Evacuations;
- Dissemination of public information;
- Actions to minimize additional damage;
• Urban search and rescue;
• Public health and medical services;
• Distribution of emergency supplies;
• Debris clearance;
• Protection and restoration of critical infrastructure;
• Daily functions of the government that do not contribute directly to the emergency operation may be suspended for the duration of the emergency response;
• Efforts and resources may be redirected to accomplish an emergency task;
• Implement evacuation orders as needed;
• Open and staff emergency shelters as needed; and
• Submit Situation Reports to the Virginia Emergency Operations Center (VEOC).

Once immediate response missions and life-saving activities conclude, the emphasis shifts from response to recovery operations, and if applicable, hazard mitigation.

Recovery Actions
These actions occur after the initial response has been implemented. These actions should assist individuals and communities return to normal as much as feasible. During the recovery period, some of the issues that will need to be addressed are:

• Initial damage assessment—within 72 hours of impact, complete and submit an Initial Damage Assessment (IDA) to the VEOC;
• Assess local infrastructure and determine viability for re-entry of residents;
• Begin immediate repairs to electric, water, and sewer lines and pumping stations;
• Assess long-term recovery needs
• Begin cleanup and restoration of public facilities, businesses, and residences;
• Re-establishment of habitats and prevention of subsequent damage to natural resources; and
• Protection of cultural or archeological sites during other recovery operations.

A Joint Field Office (JFO) may open to assist those impacted by the disaster if the event is declared a Federal Disaster. The JFO is the central coordination point among Federal, State and Local agencies and voluntary organizations for delivering recovery assistance programs.

Mitigation Actions
These actions are completed to reduce or eliminate long-term risk to people and property from hazards and their side effects. During the mitigation process, these issues will need to be addressed:

• Review the All-Hazard Mitigation Plan and update as necessary any mitigation actions that could be of assistance in preventing similar impacts for a future disaster.
• Work with the Virginia Department of Emergency Management Mitigation Program to develop mitigation grant projects to assist in the most at risk areas.
• Grant programs for loss reduction measures (if available);
• Delivery of loss reduction building-science expertise;
• Coordination of Federal Flood Insurance operations and integration of mitigation with other program efforts;
• Conducting flood recovery mapping to permit expedited and accurate implementation of both recovery and mitigation programs;
• Predictive modeling to protect critical assets;
• Early documentation of losses avoided due to previous hazard mitigation measures; and
• Community education and outreach necessary to foster loss reduction.
• Implement mitigation measures in the rebuilding of infrastructure damaged in the event
Declaration of a Local Emergency

The Board of Supervisors shall declare by resolution an emergency to exist whenever the threat or actual occurrence of a disaster is or threatens to be of sufficient severity and magnitude to require significant expenditure and a coordinated response in order to prevent or alleviate damage, loss, hardship or suffering. A local emergency may be declared by the Director of Emergency Management with the consent of the local governing board. If the governing body cannot convene due to the disaster or other exigent circumstances, the director or in his absence the deputy director shall declare the existence of an emergency, subject to the confirmation by the governing board within 14 days of the declaration.

Activation of the Emergency Operations Center (EOC)

The Emergency Management Coordinator may activate the EOC if the following conditions exist:

- There is an imminent threat to public safety or health on a large scale;
- An extensive multiagency/jurisdiction response and coordination will be required to resolve or recover from the emergency or disaster event;
- The disaster affects multiple political subdivisions within counties or cities that rely on the same resources to resolve major emergency events; and/or
- The local emergency ordinances are implemented to control the major emergency or disaster event.

Availability of staff and operational needs may allow or require positions to be combined, or positions to not be filled (responsibilities held by the next higher position).

During an emergency, the primary EOC location has the capability to become operational in a short time, by bringing in laptop and/or desktop computers, status boards, communications equipment (i.e. portable radios, additional phone/fax lines, amateur radio communicators/equipment, cell phones, etc.) and general office equipment. Should primary communications through the Floyd County E-911 center be disrupted, calls will be re-routed through the Floyd County EOC.

Communication, Alert and Warning will be provided to the public via the Emergency Alert System (EAS). Other systems will be used as available.
V. Finance and Administration

Floyd County’s Finance Department ensures the necessary management controls, budget authorities, and accounting procedures are in place to provide the necessary funding in a timely manner to conduct emergency operations, document expenditures, and maximize state and federal assistance following the disaster.

The Director of Emergency Management or the County Administrator must notify the Finance Director or designee that a local emergency or disaster has been declared in accordance with the provisions set forth in Section 44-146.21 of the Virginia Emergency Services and Disaster Law of 2000, as amended.

Concept of Operations

A. In an emergency situation as defined by the Emergency Operations Plan (EOP), the Finance Director or designee will be responsible for expediting the process of purchasing necessary capital items. Verbal approval will replace the usual written budget change request process; however, the budget change requests must be documented at a later time. The Director of Emergency Management or designee must request verbal approval of funding.

B. The Finance Director or designee would permit over-spending in particular line items (e.g. overtime, materials, and supplies) under emergency circumstances as defined in the EOP. A year-end adjustment can be made if required.

C. The Finance Department will staff the Emergency Operations Center’s Finance and Administration Section during emergency operations. This section will work with the Emergency Support Functions (ESF) to facilitate needed purchases.

D. The Director of Emergency Management or designee must define disaster related expenditures for the Finance Section and the appropriate length of time these disaster-related expenditures will be incurred. All disaster related expenditures must be documented in order to be eligible for post-disaster reimbursement from the Commonwealth of Virginia or Federal government. The Finance Department will implement record keeping of all incurred expenses throughout the emergency/disaster period. This office will also assist in compilation of information for the “Report of Disaster-Related Expenditures” as required.

E. The Finance Department will work with ESF #7 - Resource Management – to track resource needs, purchases, equipment, and personnel, utilizing electronic software to the extent possible.

F. Employees must complete times sheets, to include overtime hours worked, during disaster response and recovery operations. Copies of employee time sheets must be signed by their immediate supervisor or the EOC Manager, as appropriate.

G. The County Administrator may re-assign local government employees, as needed, to maintain continuity of government during disaster response and recovery operations.

H. Floyd County has mutual aid agreements in place with local volunteer and non-governmental agencies for use of facilities, food, equipment, etc. during disaster response and recovery operations. Floyd County also participates in the Statewide Mutual Aid (SMA) Agreement, which provides for requesting goods, services, personnel, and equipment through the Virginia Emergency Operations Center. Mutual Aid Agreements are referenced in ESF #7 and are also contained in the Continuity of Operations Plan (COOP).
Actions

- Develop, maintain, and disseminate budget and management procedures to ensure the prompt and efficient disbursement and accounting of funds to conduct emergency operations, as well as support and maximize claims of financial assistance from state and federal governments;
- Provide training to familiarize staff with state and federal disaster assistance requirements and forms;
- Instruct all departments to maintain a continuous inventory of supplies on hand at all times;
- Prepare to make emergency purchases of goods and services;
- Inform departments of the procedures to be followed in documenting and reporting disaster related expenditures;
- Implement emergency budget and financial management procedures to expedite the necessary purchases of goods and services to effectively address the situation;
- Track and compile accurate cost records from data submitted by departments and ESFs;
- Prepare and submit disaster assistance applications for reimbursement;
- Assist in the preparation and submission of government insurance claims;
- Work with the County Treasurer to ensure reimbursements are received and reconciled; and
- Update and revise, as necessary, human resource policies and procedures.
VI. Plan Maintenance

Coordination

The Emergency Management Coordinator will update the Emergency Operations Plan annually. The Coordinator will coordinate with each emergency resource organization and assure the development and maintenance of an appropriate emergency response capability.

The planning team may include Coordinator of Emergency Management, Public Works, representatives from internal agencies such as Finance, Human Resources, etc. External group representatives may include Emergency Medical Services (EMS), Fire, Law Enforcement, Hospitals, Red Cross, Health Department, and others as appropriate.

Floyd County will conduct a comprehensive plan review and revision of its EOP every four years, followed by adoption from the Board of Supervisors to ensure the plan remains current.

Such review shall also be certified in writing to the Virginia Department of Emergency Management (VDEM).

It is the responsibility of the Coordinator to assure the plan is tested and exercised on a scheduled basis.
VII. Exercise and Training

Trained and knowledgeable personnel are essential for the prompt and proper execution of the Floyd County Emergency Operations Plan (EOP). The Director of Emergency Management will ensure all response personnel have a thorough understanding of their assigned responsibilities in a disaster or emergency situation, as well as how their role and responsibilities interface with the other response components of the Floyd County EOP. All personnel will be provided with the necessary training to execute those responsibilities in an effective and responsible manner.

The Emergency Management Coordinator is responsible for the development, administration, and maintenance of a comprehensive training and exercise program customized to the needs of Floyd County. This program will be designed to attain an acceptable level of emergency preparedness for Floyd County.

Training will be based on federal and state guidance. Instructors may be selected from Floyd County government officials and staff, state and federal governments, private industry, the military, and volunteer groups trained in emergency management. All training and exercises conducted in Floyd County will be documented. Training needs will be identified and records maintained for all personnel assigned emergency response duties in a disaster.

The Emergency Management Coordinator will develop, plan, and conduct tabletop, functional and/or full scale exercises annually. These exercises will be designed to not only test the Floyd County EOP, but to train all appropriate officials and personnel, and to improve the overall emergency response organization and capability of Floyd County. Quasi-public and volunteer groups and/or agencies will be encouraged to participate. Exercises will be conducted in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP). Floyd County may also participate in regional HSEEP exercises, as appropriate.

The Emergency Management Coordinator will maintain the training and exercise schedule and assure that the appropriate resources are available to complete these activities.

Following each exercise or actual event, a hot-wash and After Action Review (AAR) will take place. Strengths and areas for improvement will be identified, addressed and incorporated into an update of the EOP.
Appendix 1 – Glossary of Key Terms

Amateur Radio Emergency Services
A public service organization of licensed amateur radio operators who have voluntarily registered their qualifications and equipment to provide emergency communications for public service events as needed.

American Red Cross
A humanitarian organization led by volunteers, that provides relief to victims of disasters and helps prevent, prepare for, and respond to emergencies. It does this through services that are consistent with its Congressional Charter and the Principles of the International Red Cross Movement.

Command Section
One of the five functional areas of the Incident Command System. The function of command is to direct, control, or order resources, including people and equipment, to the best possible advantage.

Command Post
That location at which primary Command functions are executed; usually collocated with the Incident Base. Also referred to as the Incident Command Post.

Comprehensive Resource Management
Maximizes the use of available resources, consolidates like resources and reduces the communications load on the Incident Command Operation.

Coordination
The process of systemically analyzing a situation, developing relevant information, and informing appropriate personnel of viable alternatives for selection of the most effective combination of available resources to meet specific objectives.

Emergency
Any occurrence, or threat, whether natural or man-made, which results or may result in substantial injury or harm to the population or substantial damage to or loss of property or natural resources and may involve governmental action beyond that authorized or contemplated by existing law because governmental inaction for the period required to amend the law to meet the exigency would work immediate and irrevocable harm upon the citizens or the environment of the Commonwealth or clearly defined portion or portions thereof.

Decontamination
The process of making people, objects, or areas safe by absorbing, destroying, neutralizing, making harmless, or removing the Hazardous Materials/HAZMAT.

Emergency/Disaster/Incident
An event that demands a crisis response beyond the scope of any single line agency or service and that presents a threat to a community or larger area. An emergency is usually an event that can be controlled within the scope of local capabilities; a major emergency or disaster usually requires resources beyond what is available locally.

Emergency Alert System
A network of broadcast stations interconnecting facilities authorized by the Federal Communications Commission (FCC) to operate in a controlled manner to warn and inform the public of needed protective actions in the event of a disaster or emergency situation.
Emergency Operations Center
A facility from which government directs and controls its emergency operations; where information about the status of the emergency situation is officially collected, assimilated, and reported on; where coordination among response agencies takes place; and from which outside assistance is officially requested.

Emergency Operations Plan
A document which provides for a preplanned and coordinated response in the event of an emergency or disaster situation.

Emergency Management
The preparation for and the carrying out of functions (other than functions for which military forces are primarily responsible) to prevent, minimize, and repair injury and damage resulting from natural or manmade disasters. These functions include fire-fighting, police, medical and health, rescue, warning, engineering, communications, evacuation, resource management, plant protection, restoration of public utility services, and other functions related to preserving the public health, safety, and welfare.

Emergency Support Function
A functional area of response activity established to facilitate the delivery of Federal assistance required during the immediate response phase of a disaster to save lives, protect property and public health and maintain public safety.

Exercise
An activity designed to promote emergency preparedness; test or evaluate emergency operations plans, procedures, or facilities; train personnel in emergency response duties, and demonstrate operational capability. There are three specific types of exercises: tabletop, functional, and full scale.

Evacuation
Assisting people to move from the path or threat of a disaster to an area of relative safety.

Federal Disaster Assistance
Aid to disaster victims and/or state and local governments by federal agencies under provisions of the Robert T. Stafford Relief and Emergency Assistance Act of (PL 93-288).

Geographic Information System
A computer system capable of assembling, storing, manipulating, and displaying geographically referenced information, i.e.-data identified according to their locations.

Hazardous Materials
Substances or materials which may pose unreasonable risks to health, safety, property, or the environment when used, transported, stored or disposed of, which may include materials which are solid, liquid, or gas. Hazardous materials may include toxic substances, flammable and ignitable materials, explosives, or corrosive materials, and radioactive materials.

Hazardous Materials Emergency Response Plan
The plan was developed in response to the requirements of Section 303 (a) of the Emergency Planning and Community Right-to-Know Act (Title III) of Superfund Amendments and Reauthorization Act of 1986. It is intended to be a tool for our community’s use in recognizing the risks of a hazardous materials release, in evaluating our preparedness for such an event, and in planning our response and recovery actions. This plan is separate from the county’s Emergency Operations Plan.
**Homeland Security Exercise and Evaluation Program**
The Homeland Security Exercise and Evaluation Program (HSEEP) is a capabilities and performance-based exercise program that provides a standardized methodology and terminology for exercise design, development, conduct, evaluation, and improvement planning. The HSEEP constitutes a national standard for all exercises. The HSEEP is maintained by the Federal Emergency Management Agency’s National Preparedness Directorate, Department of Homeland Security.

**Incident Command System**
A model for disaster response that uses common terminology, modular organization, integrated communications, unified command structure, action planning, manageable span or control, pre-designed facilities, and comprehensive resource management. In ICS there are five functional elements: Command, Operations, Logistics, Planning and Finance/Administration.

**Incident Commander**
The individual responsible for the management of all incident operations.

**Initial Damage Assessment Report**
A report that provides information regarding overall damage to public and private property, thereby providing a basis for emergency declaration and/or disaster assistance.

**Integrated Communications Plan**
This plan coordinates the use of available communications means and establishes frequency assignments for certain functions.

**Local Emergency**
The condition declared by the local governing body when, in its judgment, the threat or actual occurrence of a disaster is or threatens to be of sufficient severity and magnitude to warrant coordinated local government action to prevent, or alleviate loss of life, property damage, or hardship. Only the Governor, upon petition of a local governing body, may declare a local emergency arising wholly or substantially out of a resource shortage when he deems the situation to be of sufficient magnitude to warrant coordinated local government action to prevent or alleviate the hardship or suffering threatened or caused thereby.

**Local Emergency Planning Committee**
Appointed representatives of local government, private industry, business, environmental groups, and emergency response organizations responsible for ensuring that the hazardous materials planning requirements of the Superfund Amendments and Reauthorization Act of 1986 (SARA Title III) are complied with.

**Mitigation**
Activities that actually eliminate or reduce the chance occurrence or the effects of a disaster. Examples of mitigation measures include, but are not limited to, the development of zoning laws and land use ordinances, State building code provisions, regulations and licensing for handling and storage of hazardous materials, and the inspection and enforcement of such ordinances, codes and regulations.

**Mobile Crisis Unit**
A field response tram staffed and operated by mental health professionals specially trained in crisis intervention. The Mobile Crisis Unit is available to provide on-scene crisis intervention to incident victims and to follow up work with victims and formal Critical Incident Stress Debriefings for service providers after the incident has been brought under control.
**Mutual Aid Agreement**
A written agreement between agencies and/or jurisdictions in which they agree to assist one another, upon request, by furnishing personnel and/or equipment in an emergency situation.

**National Response Framework**
Is a guide to how the Nation conducts all-hazard response. It is built upon scalable, flexible and adaptable coordinating structures to align key roles and responsibilities across the nation.

**National Weather Service**
The federal agency which provides localized weather information to the population, and during a weather-related emergency, to state and local emergency management officials.

**Preparedness**
The development of plans to ensure the most effective, efficient response to a disaster or emergency. Preparedness activities are designed to help save lives and minimize damage by preparing people to respond appropriately when an emergency is imminent. Preparedness also includes establishing training, exercises and resources necessary to achieve readiness for all hazards, including Weapons of Mass destruction incidents.

**Presidential Declaration**
A presidential declaration frees up various sources of assistance from the Federal government based on the nature of the request from the governor.

**Primary Agency**
While several County departments will be performing varied and critical tasks during a disaster, in most cases only one agency will be considered the ‘primary agency.’ The primary agency shall be responsible for detailed planning, testing, and evaluation of their respective emergency support function. The Department Director of the primary agency shall serve as the principle advisor to the County Executive during the response and recovery phase. In addition, the Department Director or the primary agency must assure that essential operations of his/her agency will continue, unless otherwise directed by the County Executive or his/her designee.

**Regional Information Coordination Center**
The center facilitates communications and coordination among local, state, and federal government authorities to ensure an effective and timely response to regional emergencies and incidents, including coordination of decision-making regarding events such as closings, early release of employees, evacuation, transportation decisions, health response, etc.

**Situation Report**
A form which, when completed at the end of each day of local Emergency Operations Center operations, will provide the County with an official daily summary of the status of an emergency and of the local emergency response. A copy should be submitted to the State EOC via fax or submitted through the Virginia Department of Emergency Management website.

**Span of Control**
As defined in the Incident Command System, Span of Control is the number of subordinates one supervisor can manage effectively. Guidelines for the desirable span of control recommend three to seven persons. The optimal number of subordinates is five for one supervisor.

**State of Emergency**
The condition declared by the Governor when, in his judgment, a threatened or actual disaster in any part of the State is of sufficient severity and magnitude to warrant disaster assistance by the State to supplement local efforts to prevent or alleviate loss of life and property damage.
Superfund Amendments and Reauthorization Act of 1986
Established Federal regulations for the handling of hazardous materials.

Unified Command
Shared responsibility for overall incident management as a result of a multi-jurisdictional or multi-agency incident. In the event of conflicting priorities or goals, or where resources are scarce, there must be a clear line of authority for decision-making. Agencies contribute to unified command by determining overall goals and objectives, jointly planning for tactical activities, conducting integrated tactical operations and maximizing the use of all assigned resources.

Weapons of Mass Destruction
Any explosive, incendiary, or poison gas, bomb, grenade, rocket having a propellant charge of more than 4 ounces, or a missile having an explosive incendiary charge of more than 0.25 ounce, or mine or device similar to the above; poison gas; weapon involving a disease organism; or weapon that is designed to release radiation or radioactivity at a level dangerous to human life. (Source: 18 USC 2332a as referenced in 18 USC 921).
Appendix 2 – List of Acronyms

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
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<tbody>
<tr>
<td>APHIS</td>
<td>Animal and Plant Health Inspection Service</td>
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<td>CERT</td>
<td>Community Emergency Response Team</td>
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<td>CFO</td>
<td>Chief Financial Officer</td>
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<td>CR</td>
<td>Community Relations</td>
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<td>DSCO</td>
<td>Deputy State Coordinating Officer</td>
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<td>DHS</td>
<td>Department of Homeland Security</td>
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<td>DRC</td>
<td>Disaster Recovery Center</td>
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<td>DMME</td>
<td>Department of Mines, Minerals, and Energy</td>
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<td>DRM</td>
<td>Disaster Recovery Manager</td>
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<td>EAS</td>
<td>Emergency Alert System</td>
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<td>EOC</td>
<td>Emergency Operations Center</td>
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<td>ESF</td>
<td>Emergency Support Function</td>
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<td>EPA</td>
<td>Environmental Protection Agency</td>
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<td>ERT-A</td>
<td>Emergency Response Team – Advance Element</td>
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<td>FBI</td>
<td>Federal Bureau of Investigation</td>
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<td>FCO</td>
<td>Federal Coordinating Officer</td>
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<td>FEMA</td>
<td>Federal Emergency Management Agency</td>
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<td>HSEEP</td>
<td>Homeland Security Exercise and Evaluation Program</td>
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<td>ICS</td>
<td>Incident Command System</td>
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<td>JIC</td>
<td>Joint Information Center</td>
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<td>JFO</td>
<td>Joint Field Office</td>
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<td>MACC</td>
<td>Multi-agency Command Center</td>
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<td>MOA</td>
<td>Memorandum of Agreement</td>
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<td>MOU</td>
<td>Memorandum of Understanding</td>
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<td>NAWAS</td>
<td>National Warning System</td>
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<td>NCR</td>
<td>National Capital Region</td>
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<td>NGO</td>
<td>Nongovernmental Organization</td>
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<td>NIMS</td>
<td>National Incident Management System</td>
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<td>NOAA</td>
<td>National Oceanic and Atmospheric Administration</td>
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<td>NRC</td>
<td>Nuclear Regulatory Commission</td>
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<td>NRF</td>
<td>National Response Framework</td>
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<td>National Weather Service</td>
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<td>PDA</td>
<td>Preliminary Damage Assessment</td>
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<td>Public Information Officer</td>
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<td>POC</td>
<td>Point of Contact</td>
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<td>RACES</td>
<td>Radio Amateur Civil Emergency Services</td>
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<td>Acronym</td>
<td>Full Form</td>
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<td>SAR</td>
<td>Search and Rescue</td>
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<td>SCC</td>
<td>State Corporation Commission</td>
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<td>SOP</td>
<td>Standard Operating Procedures</td>
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<td>USACE</td>
<td>U.S. Army Corps of Engineers</td>
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<td>USCG</td>
<td>U.S. Coast Guard</td>
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<td>USDA</td>
<td>U.S. Department of Agriculture</td>
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<td>VOAD</td>
<td>Voluntary Organizations Active in Disaster</td>
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<td>WAWAS</td>
<td>Washington Area Warning System</td>
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<td>WMD</td>
<td>Weapons of Mass Destruction</td>
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</tbody>
</table>
Appendix 3 – Authorities and References

Federal
1. The Robert T. Stafford Disaster Relief and Emergency Assistance Act, Public Law 93-288, as amended
2. The Homeland Security Act of 2002
4. Local and Tribal NIMS Integration: Integrating the National Incident Management System into Local and Tribal Emergency Operations Plans and Standard Operating Procedures, V. 1, Department of Homeland Security
5. Developing and maintaining Emergency Operations Plans, CPG 101 V.2 FEMA

State

Local
1. NEW RIVER VALLEY Regional Pre-Hazard Mitigation Plan, 2018
2. Floyd County Comprehensive Plan
### Appendix 4 – Matrix of Responsibilities

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<tr>
<th>Agency</th>
<th>ESF #1 Transportation</th>
<th>ESF #2 Communications</th>
<th>ESF #3 Public Works</th>
<th>ESF #4 Fire Fighting</th>
<th>ESF #5 Emergency Management</th>
<th>ESF #6 Mass Care</th>
<th>ESF #7 Resource Support</th>
<th>ESF #8 Health &amp; Medical</th>
<th>ESF #9 Search &amp; Rescue</th>
<th>ESF #10 Agriculture &amp; Natural Resources</th>
<th>ESF #11 Energy</th>
<th>ESF #12 Public Safety</th>
<th>ESF #13 Long-Term Recovery</th>
<th>ESF #14 External Affairs</th>
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Appendix 5 – Succession of Authority

Continuity of emergency operations is critical to the successful execution of emergency operations. Therefore, the following lines of succession are specified in anticipation of any contingency, which might result in the unavailability of the ranking member of the administrative hierarchy. The decision-making authority for each organization or service function is listed in the table below by position in decreasing order.

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<th>Organization/Service Function</th>
<th>Authority in Line of Succession</th>
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| Direction and Control         | 1. Director of Emergency Management  
|                               | 2. County Administrator          
|                               | 3. Emergency Management Coordinator 
|                               | 4. Assistant County Administrator  
|                               | 5. Vice Chairman of the Board of Supervisors  
|                               | 6. Most senior Board of Supervisor |
| Emergency Public Information  | 1. Emergency Management Coordinator  
|                               | 2. Director of Emergency Management  
|                               | 3. County Administrator |
| Sheriff’s Office              | 1. Sheriff  
|                               | 2. Chief Deputy  
|                               | 3. Captain  
|                               | 4. Lieutenant  
|                               | 5. Sergeant  |
| Fire Department               | 1. Fire Chief  
|                               | 2. Assistant Chief  
|                               | 3. Captain  
|                               | 4. First Lieutenant  
|                               | 5. Second Lieutenant  |
| Emergency Medical Services (EMS) | 1. Operations Manager  
| (Rescue)                      | 2. Station Leader  |
|                                 | 1. Captain  
| School System                  | 1. Superintendent  
|                               | 2. Assistant Superintendent  
|                               | 3. School Principals  
|                               | 4. Supervisor of Maintenance |
| Building Inspections           | 1. Building Official  
|                               | 2. Building Inspector  
|                               | 3. Technical Specialist |
| Public Service Authority       | 1. Foreman of PSA  
|                               | 2. Director of PSA |
| Health Department              | 1. District Health Director  
|                               | 2. Nursing Supervisor Senior  
|                               | 3. Business Manager |
| VPI Extension Service          | 1.  Unit Director  
|                               | 2.  Extension Agent  
|                               | 3.  Senior Secretary  
| Social Services               | 1.  Director  
|                               | 2.  Social Work Supervisor  
|                               | 3.  Eligibility Supervisor  

*Table 5 – Succession of Authority*

## Appendix 6 – Emergency Operations Plan Distribution List

- Floyd County Director of Emergency Management
- Floyd County Administrator
- Floyd County Emergency Management Coordinator/ 911 Director
- Floyd County Sheriff
- Fire Departments
- Rescue Squads/EMS
- Floyd County Director of Public Service Authority
- Floyd County Treasurer
- Director of Building Inspections
- Director of Parks and Recreation
- Assessor (Chief)
- Floyd County Director of Social Services
- Unit Director - Extension Service
- Floyd County Health Department
- Floyd County Attorney
- Floyd County Board of Supervisors
- Floyd County Superintendent of Schools
- Floyd County Public Information Office
- Virginia Department of Transportation
- Virginia Department of Emergency Management
- Animal Control
AT THE REGULAR MEETING OF THE BOARD OF SUPERVISORS OF FLOYD COUNTY, VIRGINIA, HELD ON TUESDAY, FEBRUARY 13, 2018, AT 8:30 A.M. IN THE BOARD ROOM OF THE COUNTY ADMINISTRATION BUILDING, THEREOF;

PRESENT: Lauren D. Yoder, Chairman; Joe D. Turman, Vice Chairman; Jerry W. Boothe, W. Justin Coleman, Linda D. Kuchenbuch, Board Members; Terri W. Morris, County Administrator; Cynthia E. Ryan, Assistant County Administrator.

The following action was taken:

On a motion of Supervisor Boothe, seconded by Supervisor Kuchenbuch, and unanimously carried, it was resolved to adopt the following resolution.

Declaration of Adoption
National Incident Management System

BE IT RESOLVED by the Floyd County Department of Emergency Management as follows:

WHEREAS, at the request of the President, the Department of Homeland Security has developed the National Incident Management System (NIMS) for the purpose of unifying and coordinating all emergency responders; efforts during disasters; and

WHEREAS, the Department of Homeland Security has directed all Federal, State, Territorial, Tribal, and local entities involved in emergency response to adopt NIMS; and

WHEREAS, the Governor of the Commonwealth of Virginia has similarly endorsed NIMS by proclaiming it the official basis for management of incident response in Virginia; and

WHEREAS, NIMS will enable responders at all levels to work together more effectively and efficiently to manage domestic incidents no matter what the cause, size or complexity, including catastrophic acts of terrorism and natural disaster; and

WHEREAS, Floyd County Department of Emergency Management recognizes the need for a single Incident Management System to be used by all local agencies and disciplines.

NOW, THEREFORE, BE IT RESOLVED, that Floyd County Department of Emergency Management (DEM) adopts the National Incident Management System. That this system will be used at all incidents and drills taught in all DEM training courses and reflected in all DEM emergency mitigation, preparedness, response and recovery plans and programs.

Adopted by the Floyd County Board of Supervisors on this 13th day of February 2018, and effective on the date of adoption.

[Signature]
Lauren D. Yoder, Chairman
Board of Supervisors

ATTEST
Terri W. Morris, County Administrator and
Clerk to Floyd County Board of Supervisors
AT THE REGULAR MEETING OF THE BOARD OF SUPERVISORS OF FLOYD COUNTY, VIRGINIA, HELD ON TUESDAY, FEBRUARY 13, 2018 AT 8:30 A.M. IN THE BOARD ROOM OF THE COUNTY ADMINISTRATION BUILDING, THEREOF:

PRESENT: Lauren D. Yoder, Chairman; Joe D. Turner, Vice Chairman; Jerry W. Boothe, W. Justin Coleman, Linda D. Kucherbuch, Board Members; Terri W. Morris, County Administrator; Cynthia B. Ryan, Assistant County Administrator.

The following action was taken:

On a motion of Supervisor Boothe, seconded by Supervisor Turner, and unanimously carried, it was resolved to adopt the following resolution.

The Code of Virginia, Section 44-146.19, requires each local jurisdiction and inter-jurisdictional agency to prepare and keep current a local emergency operations plan. Every four years, each local agency will conduct a comprehensive review and revision of its emergency operations plan to ensure that the plan remains current, and the revised plan shall be formally adopted by the locality’s governing body. In the case of inter-jurisdictional agencies, the emergency operations plan must be adopted by the governing body of each locality within the inter-jurisdictional agency.

Resolution for Emergency Operations Plan

WHEREAS, the Board of Supervisors of Floyd County, Virginia recognizes the need to prepare for, respond to and recover from natural and man-made disasters; and

WHEREAS, Floyd County has a responsibility to provide for the safety and well-being of its citizens and visitors; and

WHEREAS, Floyd County has established and appointed a Director and Coordinator of Emergency Management;

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors Floyd County, Virginia, this Emergency Operations Plan as revised is officially adopted; and

BE IT FURTHER RESOLVED AND ORDERED that the Director of Emergency Management, or his/her designee, is tasked and authorized to maintain and revise as necessary this document during the next four (4) year period or until such time it be ordered to come before this Board.

[Signature]
Lauren D. Yoder, Chairman
Board of Supervisors

ATTEND

Terri W. Morris, County Administrator and
Clerk to Floyd County Board of Supervisors
Appendix 10 – Local Declaration of Emergency

Consent to Director of Emergency Management’s
DECLARATION OF EMERGENCY

WHEREAS, the Floyd County Board of Supervisors does hereby find:

1. That due to ________________________________, Floyd County is facing dangerous conditions;
2. That due to ________________________________, conditions of extreme peril to life and property necessitates the proclamation of the existence of an emergency;
3. The Director of Emergency Management has declared a local emergency.

NOW THEREFORE, IT IS HEREBY PROCLAIMED that the Floyd County Board of Supervisors consents to the declaration of emergency by the Director of Emergency Management and the emergency now exists throughout Floyd County; and

IT IS FURTHER PROCLAIMED AND ORDERED that the Floyd County Emergency Operations Plan is now in effect.

Floyd County Board of Supervisors

__________________________________________
__________________________________________
__________________________________________
__________________________________________
__________________________________________

ATTEST:

__________________________________________
Clerk, Floyd County Board of Supervisors

Adopted this _____ day of ________________, 20______
Appendix 11 – Record of Changes

Changes to the Floyd County Emergency Operations Plan (EOP) are made following an After Action Review and Lessons Learned from previous disasters and/or training exercises. The EOP is updated annually to ensure accuracy of capabilities and plan content. Suggested changes or recommendations to enhance the EOP should be submitted to the Emergency Management Coordinator.

All agencies who have responsibilities in the EOP should notify the Emergency Management Coordinator immediately if their capabilities change, regardless of benefit or detriment, thus ensuring the EOP doesn’t make the agency responsible for capabilities that no longer exist and prevent the assignment of new responsibilities.

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